#### POSTAL RATE COMMISSION

In the Matter of:	)		
	)		
COMPLAINT OF TIME WARNER,	)	Docket No.	C2004-1
INC., ET AL., CONCERNING	)		
PERIODICAL RATES	)		

Conference Room 300 Postal Rate Commission 1333 H Street, N.W. Washington, D.C.

Volume 4 Tuesday, July 13, 2004

The above-entitled matter came on for hearing pursuant to notice, at 9:34 a.m.

#### BEFORE:

HON. GEORGE A. OMAS, CHAIRMAN HON. TONY HAMMOND, VICE-CHAIRMAN HON. RUTH Y. GOLDWAY, COMMISSIONER HON. DANA B. COVINGTON, COMMISSIONER

#### APPEARANCES:

#### On behalf of the United States Postal Service:

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APPEARANCES: (cont'd.)

#### On behalf of the Office of the Consumer Advocate:

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#### On behalf of Time Warner, Inc., et al.:

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#### On behalf of American Business Media:

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#### On behalf of McGraw-Hill Companies:

TIMOTHY W. BERGIN, Esquire 1201 Pennsylvania Avenue, N.W. P.O. Box 407 Washington, D.C. 20044 (202) 626-6608

#### On behalf of the National Newspaper Association:

TONDA F. RUSH, Esquire King & Ballou P.O. Box 50301 Arlington, Virginia 22205 (703) 534-5750

#### $\underline{C}$ $\underline{O}$ $\underline{N}$ $\underline{T}$ $\underline{E}$ $\underline{N}$ $\underline{T}$ $\underline{S}$

## WITNESSES APPEARING: ROBERT W. MITCHELL

WITNESSES:	DIRECT	CROSS	REDIRECT	RECROSS	VOIR <u>DIRE</u>
Robert W. Mitchell by Mr. Bergin by Mr. Rubin		1291 1371	 	 	
DOCUMENTS TRANSCRIP	BED INTO	THE RE	CORD		<u>PAGE</u>
List of American Boundary Media publications		-XE-1			1266
Library reference advertising rates,					1280
Designation of wri- examination of Time TW et al					1374
Designation of writexamination of TW, Newsweek, RDA, and	Conde N	last,			1374
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Responses of Time to POIR No. 1, Que		înc.			1374
Institutional Resp Warner Inc. et al. APWU/TW et alT1-	to	Time			1404
Institutional Resp Warner Inc. et al. APWU/TW et alT1-	to	Time			1404
Response of Time W from Witness Gordo					1404

### <u>E X H I B I T S</u>

EXHIBITS AND/OR TESTIMONY	IDENTIFIED	RECEIVED
List of American Business Media publications, ABM/TW-XE-1	1266	1266
Library reference materials re advertising rates, ABM/TW-XE-2	1280	1280
Designation of written cross examination of Time Warner et al. TW et al	1374	1374
Designation of written cross examination of TW, Conde Nast, Newsweek, RDA, and TV Guide	1374	1374
Designation of written cross examination: witness Stralberg	1374	1374
Responses of Time Warner Inc. to POIR No. 1, Question 2	1374	1374
Institutional Response of Time Warner Inc. et al. to APWU/TW et alT1-5	1404	1404
Institutional Response of Time Warner Inc. et al. to APWU/TW et alT1-5	1404	1404
Response of Time Warner, Redirecte from Witness Gordon, ABM/TW et al.		1404

1	PROCEEDINGS
2	(9:34 a.m.)
3	CHAIRMAN OMAS: Good morning. Today we are
4	continuing the evidentiary hearing of Docket No.
5	C2004-1 considering the complaint concerning
6	periodical rates filed by Time Warner, et al.
7	We adjourned yesterday during the cross-
8	examination of Witness Mitchell. The next participant
9	scheduled to cross-examine is McGraw-Hill.
10	Does any participant have a procedural
11	matter we should tend to before we begin?
12	MR. STRAUS: Yes, sir, I do.
13	CHAIRMAN OMAS: Mr. Straus?
14	MR. STRAUS: Yesterday during cross-
15	examination of both Mr. Gordon I guess it was just
16	Mr. Gordon, there were two documents that I probably
17	should have put into the record, but failed to do so.
18	One I thought was entered, and it wasn't.
19	I would like to try to get them in this
20	morning as cross-examination exhibits. I've checked
21	with counsel for Complainants, and at this moment they
22	have no objection.
23	The first document was actually attached to
24	an interrogatory request to Dr. Gordon, and we
25	neglected to reattach it when we designated the
	Heritage Reporting Corporation (202) 628-4888

1	answer. It was a list of A	American Business Media
2	publications. He was asked	d some questions both in
3	written cross and in oral o	cross about whether he had
4	looked at them and whether	they had websites. You may
5	recall that.	
6	In order to get t	this document into the
7	record, or at least into th	ne transcript, so people
8	would know what we're talki	ng about, I've marked it as
9	ABM/TW-XE-1.	
10	('	The document referred to was
11	m	arked for identification as
12	E	xhibit No. ABM/TW-XE-1.)
13	MR. STRAUS: With	your permission, I will
14	hand two copies to the repo	orter. I have copies for
15	the Commissioners if they r	really care to have one, but
16	it will be in the transcrip	ot if you allow it.
17	CHAIRMAN OMAS: W	ithout objection. So
18	ordered.	
19	(7	The document referred to,
20	p	reviously identified as
21	E	xhibit No. ABM/TW-XE-1, was
22	re	eceived in evidence.)
23	//	
24	//	
25	//	
	·	

# Attachment to First Interrogatories and Request for Production of Documents of American Business Media to Time Warner, Inc., et. al Witness Gordon

**Application Development Trends** CertCities.com E-Gov Institute **ENT** Federal Computer Week Government CIO Summit (conference) IT Compliance Institute MCP TechMentor Conferences Microsoft Certified Professional Magazine Office Technology Recharger Magazine Recharger World Expo (trade show) Syllabus TCPmag.com The Data Warehousing Institute Sound & Vibration Aftermarket Business American Salon American Spa America's Network Applied Clinical Trials Automotive Body Repair News BioPharm International CAPalyst ce Magazine nporary OB/GYN Contemporary Pediatrics Contemporary Urology Cosmetic Surgery Times Dealernews **Dental Lab Products Dental Practice Report Dental Products Report Dermatology Times Drug Topics DVM** Newsmagazine Formulary Frontline Solutions Galileo's World Geospatial Solutions Geriatrics Golfdom **GPS World** Hotel & Motel Management HT - Healthcare Traveler Journal of the American Academy of Physician Assistants (AAAA) Journal of GXP Compliance Journal of Validation Technology Landscape Design/Build Landscape Management LC GC North America ning and Training Innovations se! Li /Gas Managed Healthcare Executive Medical Economics

Modern Health for Women

Motor Age Official Board Markets Ophthalmology Times Patient Care Paperboard Packaging Pest Control PDR Monthly Prescribing Guide Pharmaceutical Executive Pharmaceutical Representative Pharmaceutical Technology North America **PharmaGenomics** Pit & Quarry **Post** Premier Hotels & Resorts Premier Romance Premier Spas Response RN CareerSearch RN Magazine RSI-Roofing/Siding/Insulation Sensors Spectroscopy Travel Agent **Urology Times** Veterinary Economics Veterinary Medicine Video Store Magazine Affordable Housing Finance magazine Apartment Finance Today magazine Journal of Tax Credit Investing Cosmetics & Toiletries Global Cosmetic Industry Journal of Essential Oil Research Perfumer & Flavorist Skin Inc. Am Law Tech American Lawyer, The Connecticut Law Tribune Corporate Counsel Daily Business Reviews Delaware Law Weekly D&O Advisor Florida Lawyer Focus Europe **Fulton County Daily Report** IP Law & Business L Magazine Law Firm, Inc. Law Technology News Legal Times Minority Law Journal, The New Jersey Law Journal New York Law Journal Pennsylvania Law Weekly Small Firm Business

Texas Lawyer

The Boston Law Tribune

The Legal Intelligencer

Greenhouse Management & Production The National Law Journal The Recorder Nursery Management & Production Accessories Western Massachusetts Law Tribune Modern Brewery Age ำo Executive Modern Brewery Age/Blue Book ∍ Journal Modern Brewery Age/Tabloid Edition Indian Gaming Business Compliance Engineering Magazine International Gaming & Wagering Business Cosmetic/Personal Care Packaging Lottery Business **National Gaming Summary** European Medical Device Manufacturer Injection Molding Magazine Presenting Communications IVD Technology Slot Manager Medical Device & Diagnostic Industry **BodyShop Business** Medical Device Register Brake & Front End Medical Electronics Manufacturing Counterman Medical Product Manufacturing News Engine Builder MICRO Magazine ImportCar Modern Plastics NASCAR Performance MX: Business Strategies for Medical Technology Tire Review **Executives** Tomorrow's Technician **Nutritional Outlook** Underhood Service Pharmaceutical & Medical Packaging News Green Profit Plastics Machinery & Auxiliaries Grower Talks Abstracts in Hematology & Oncology Beverage Dynamics AIDS Reader Cheers Bank Systems & Technology Stateways BioMechanics Magazine Marine Marketing C/C++ User's Journal Textile World CADENCE Textile World Blue Book Call Center Magazine Bloomberg Markets Communication Systems Design-CSD mberg Wealth Manager Communications Convergence **Rental News** Consultant ... Trim & Restyling News Consultant for Pediatricians Automotive Fleet CRN BusCon (trade show) DB2 Magazine **Business Driver** Diagnostic Imaging **Business Fleet** Diagnostic Imaging SCAN Car Rental Show Dr. Dobb's Journal Conference of Automotive Remarketing **Drug Benefit Trends** F&I Management & Technology DV (Digital Video) Magazine Fleet Association Directory **EE Times** Fleet Expo Electronics Supply & Manufacturing Fleet Financials **Embedded Computing Solutions** LCT Leadership Summit (conference) **Embedded Systems Programming** Limousine & Chauffeured Transportation Game Developer Limousine & Chauffeured Transportation Show Geriatric Times Metro Healthcare Enterprise Mobile Electronics Infections in Medicine Modern Tire Dealer Infections in Urology Nails InformationWeek Police Insurance & Technology School Bus Fleet Intelligent Enterprise Security Sales & Integration Journal of Critical Illness Trexpo (East & West) (trade shows) Journal of Musculoskeletal Medicine Truck & SUV Performance Journal of Respiratory Diseases Vehicle Remarketing Manufacturing Solutions Professional Jeweler MSDN Magazine Contact Lens Spectrum **Network Computing** ocare Business Network Magazine halmology Management Oncology .ometric Management Optimize Garden Center Merchandising & Management **Psychiatric Times** Garden Center Products & Supplies

Software Development	CSP Daily News
Sys Admin	Conformity
Technology & Learning	Appliance
Transform Magazine	Corporate Dealmaker
' isiness	Deal, The
reet & Technology	Display Devices
Windows Developer Network	Electronics Buyers' Guide
Air Cargo World	Journal of the Electronics Industry
Canadian Sailings	Office Equipment & Products
Directory of US Exporters	Alaska Fisherman's Journal
Directory of US Importers	Kosher Today
Florida Shipper, The	National Fisherman
Forwarder's List of Attorneys	Natural Products
Gulf Shipper	onlinemariner.com
Journal of Commerce, The	Organic Products
Musical America International Directory of Performing Arts	SeaFood Business
Official Export Guide	SeaFood Handbook
Official Railway Equipment Register	WorkBoat
Official Railway Guide	Ag Lender
Pacific Shipper	Ag Retailer
Pacific Shipper's Transportation Services Directory (annual)	Agri Marketing
Pocket List of Railroad Officials, The	Crop Decisions
Shipping Digest	American Painting Contractor
Traffic World	Compliance Magazine
Transportation Telephone Ticker	FacilityCare
US Custom House Guide	Flooring
Warehouse Distribution Directory	Human Capital
Commercial Fisheries News	Lifting & Transportation International Motion Control
Fish Farming News	Robotics World
Sea Technology	Sales & Marketing Strategies and News
M-oufacturer, The	Association Meeting & Event Planners
ment Catalog	Corporate Gift Buyers
, Journal	Corporate Ont Buyers  Corporate Meeting & Event Planners
Milling Journal	Exhibit & Trade Show Display Buyers
Seed Today	Gift, Housewares & Home Textile Buyers
Ad Age's Creativity	Hospital Phone Book
Advertising Age American Coin-Op	Insurance Phone Book
American Drydeaner	Mass Merchandise & Off-Price Apparel Buyers
American Laundry News	Medical Meeting Planners
Automobilwoche	Men's & Boys' Wear Buyers
Automotive News	Premium, Incentive & Travel Buyers
AutoWeek	RN & WPL Encyclopedia
BtoB	Safety Incentive Buyers
BtoB Media Business	Sporting Goods & Activewear Buyers
Business Insurance	Women's & Children's Wear Buyers
Crain's Chicago Business	Contemporary Surgery
Crain's Cleveland Business	Current Psychiatry
Crain's Detroit Business	Journal of Family Practice
Crain's New York Business	Mayo Clinic Proceedings
Investment News	OBG Management
Modern Healthcare	Commercial Christmas Decor
Modern Physician	Consumer Goods Technology
Pensions & Investments	Greetings etc.
Plastics News	Hospitality Technology
RCR Wireless News	Kiosk Business
Rubber & Plastics News	Retail Info Systems News
Television Week	Selling Christmas Decorations
Tire Business	Selling Halloween
'e News	Vertical Systems Reseller
xforce .	Archery Business
Beverage Spectrum Magazine	Boating Industry
CSP (Convenience Store/Petroleum) Magazine	PowerSports Business

Surgery American Heart Journal Surgical Neurology American Journal of Cardiology Survey of Ophthalmology American Journal of Gastroenterology Transplantation Proceedings American Journal of Hypertension Ultrasound in Medicine & Biology an Journal of Medicine Urology can Journal of Obstetrics and Gynecology American Journal of Ophthalmology Wildland Firefighter Homes & Land Magazine American Journal of Preventive Medicine American Journal of Surgery **Executive Technology** Annals of Emergency Medicine **Footwear News** Annals of Thoracic Surgery HFN (Home Furnishings News) Cancer Genetics and Cytogenetics InFurniture Clinical Biochemistry Supermarket News Clinical Psychiatry News Beef Today Controlled Clinical Trials Dairy Today Cornell Hotel & Restaurant Administration Quarterly Farm Journal **Ecological Complexity** Top Producer Experimental Hematology Website that provides business information Family Practice News Front Range Business Fertility & Sterility **GCN Internet Seminar Series** FireRescue Magazine Internet Publishing Insights Newsletter Free Radical Biology & Medicine Commercial Dealer Gastroenterology Construction & Demolition Recycling Homeland First Response **Golf Course News** Human Pathology Interior Business Internal Medicine News Irrigation Business & Technology International Journal of Radiation Oncology Biology Physics JEMS (Journal of Emergency Medical Services) Lawn & Landscape Journal Midwifery and Women's Health QA (Quality Assurance & Food Safety) Pest Control Technology (PCT) Journal of Adolescent Health Recycling Today hal of Allergy & Immunology al of the American Academy of Dermatology **Snow Business** PCT Commercial Pest Management Summit al of Cataract and Refractive Surgery Lawn & Landscape Weed & Insect Journal of Clinical Anesthesia Management Summit Journal of Diabetes and its Complications Recycling Today Paper Recycling Conference Journal of Emergency Medicine & Trade Show Journal of Gastrointestinal Surgery Foodservice Equipment Reports Journal of Heart and Lung Transplantation myBusiness Journal of Pain and Symptom Management Journal of Pediatrics Road King Aquatics International Journal of the American College of Cardiology Big Builder Journal of the American College of Surgeons Builder Journal of the American Society for Mass Spectrometry **Building Products** Journal of the Society of Gynecologic Investigation Concrete & Masonry Construction Products Lancet. The Concrete Construction Life Sciences Concrete Producer, The Magnetic Resonance Imaging **Custom Home** Medical Dosimetry Custom House Outdoors Materials Characterization Journal of Light Construction, The Molecular Imaging & Biology Masonry Construction Neurotoxicology & Teratology Multifamily Executive Nutrition Research Pool & Spa News Nutrition **ProSales** Ob Gyn News Public Works Ophthalmology Remodelina Otolaryngology- Head & Neck Surgery Replacement Contractor Residential Architect Pediatric Neurology Tools of the Trade P-diatric News Wired House, The des Diversion umatology News EEM/Electronic Engineers Master Seminar in Oncology Electronic Products

Skin & Allergy News

Floor Covering Weekly	Midwest Messenger
Motor	Minnesota Farm Guide
National Underwriter – Property/Casualty Edition	The Prairie Star
National Underwriter – Life/Health Edition	TriState Neighbor
(	Country Folks
) Jecisions	Country Folks Grower
Florida Underwriter	Hard Hat News
High Plains Journal	North American Quarry News
Hoards Dairyman	Waste Handling Equipment News
Home Decor Buyer	Field Force Automation
P-O-P Design	Fitness Management
P-O-P Times	Fitness Management YMCA Edition
Bio-IT World	Fitness OnSite
CIO	Mobility Management
Computerworld	AA News
CSO	Academic Medicine
Game Pro	Academic Physician & Scientist
Health IT World	Addiction Medicine
Health IT World News	Advances in Anatomic Pathology
InfoWorld	AIDS Alzheimer Disease & Related Research
Macworld	American Journal of Clinical Oncology
Network World	American Journal of Dermatopathology
PC World	American Journal of Forensic Medicine & Pathology
Computer Society - Computer	American Journal of Surgical Pathology
IEEE Spectrum	Annals of Surgery
Microwave	Applied Immunohistochemistry
Power & Energy	American Journal of Therapeutics
Signal Processing	Annals of Plastic Surgery
American Acreage	Anti-Cancer Drugs
Equipment Connection	ASA/ASPN Refresher Courses
Ir Farmer Today	ASA Meeting Dailies
st Marketer	Behavioral Pharmacology
Roads	Blood Coagulation & Fibrimolysis
Gas Utility Manager	Blood Pressure Monitoring
www.betterroads.com	Cardiology in Review
www.gasindustries.com	Caring for the Aged
20/20	Caring Daily
BMJ USA	Clinical Journal of Sport Medicine
Clinician News	Clinical Dysmorphology
Clinician Reviews	Clinical Journal of Pain
Frames Quarterly	Clinical Neuromuscular Disease
International Journal of MS Care	Clinical Neuropharmacology
Neurology Reviews	Clinical Nuclear Medicine
Pulmonary Reviews	Clinical Obstetrics & Gynecology
Respiratory Reviews	Clinical Pulmonary Medicine
Review of Ophthalmology	Clinical Trials Reporter
Review of Optometry	Cornea
U.S. Pharmacist	Current Opinion in Allergy and Clinical Immunology
Vision Monday	Current Opinion in Clinical Nutrition & Metabolic Care
Women's Health in Primary Care	Current Opinion in Gastroenterology
QSR	Current Opinion in Hematology
Successful Dealer	Current Opinion in Infectious Diseases
Truck Parts & Service	Current Opinion in Lipidology
Photonics Spectra	Current Opinion in Nephrology & Hypertension
Apparel Merchandising	Current Opinion in Neurology
CEQ	Current Opinion in OB & GYN
Chain Store Age	Current Opinion in Oncology
Drug Store News	Current Opinion in Ophthalmology
PON Retailing Today	Current Opinion in Organ Transplantation
e Channel News	Current Opinion in Orthopaedics
อ Channel News วก's Restaurant News	Current Opinion in Otologaeology & Head Neck Surgery
	Current Opinion in Pediatrics
Agri-View	Current Opinion in Psychiatry
Farm & Ranch Guide	Current Opinior at Cayoriad y

Current Opinion in Pulmonary Medicine

Current Opinion in Rheumatology

**Current Opinion in Urology** 

Diagnostic Molecular Pathology

F mergency Medicine

L ency Medicine News

Endocrinologist, The

Epidemiology

European Journal of Cancer Prevention

European Journal of Gastro Hepatology

Evidence Based Eye Care

Evidence Based Gastroenterology

Glaucoma

Hearing Journal

Hearing Journal Dailies

Heart Disease Journal of Cardiac Medicine

Infectious Diseases in Clinical Practice

International Aids Clinic

International Clinical Psychopharmacology

International Journal of Rehabilitation Research

International Ophthalmology Clinics

Investigative Radiology

Journal of Aids

Journal of Bronchology

Journal of Cardiovascular Pharmacology

Journal of Cardiovascular Risk

Journal of Clinical Gastroenterology

Journal of Clinical Psychopharmacology

Journal of Clinical Rheumatology

Journal of Computer Assisted Tomography

Journal of Craniofacial Surgery

I of Critical Pathways in Cardiology

」 i of ECT, The

Journal of Hypertension

Journal of Immunotherapy

Journal of Medical Microbiology

Journal of Nerve & Mental Disease

Journal of Neurosurgical Anesthesiology

Journal of Orthopaedic Trauma

Journal of Pediatric Gastroenterology

Journal of Pediatric Orthopaedics Part B

Journal of Pelvic Surgery

Journal of Psychiatric Practice

Journal of Thoracic Imaging

Journal of Women's Imaging

Medical Care

Medicine

Melanoma Research

**Nuclear Medicine Communications** 

Neurologist, The

**Neurology Meeting Reporters** 

Neuropsychiatry

Neurology Today

NeuroReport

Neurosurgery Quarterly

Obstetric & Gynecological Survey

**Oncology Times** 

Pancreas

Pathology Case Reviews

tric Case Reviews

tric Emergency Care

Pediatric Hematology Oncology

Pediatric Infectious Disease Journal

Pharmacogenetics

Point of Care Testing Primary Care Case Reviews

Problems in General Surgery

Psychiatric Genetics Radiologist, The

Retina

Reviews in Medical Microbiology

Spinal Disorders

Spine

Sports Medicine & Arthroscopy Review

Surgical Laparoscopy & Endoscopy

Survey of Anesthesiology

Techniques in Foot and Ankle Surgery

Techniques in Hand & Upper Extension Surgery

Techniques in Knee Surgery

Techniques in Neurosurgery

Techniques in Ophthalmology

Techniques in Orthopaedics

Techniques in Shoulder and Elbow Surgery

Therapeutic Drug Monitoring

Topics in MRI

**Ultrasound Quarterly** 

Custom publishing

Pizza Today

Pet Business

Meat Marketing & Technology

Poultry

Plate

Candy Buyers' Directory

Manufacturing Confectioner

Aerospace Daily & Defense Report

Architectural Record

**Aviation Daily** 

Aviation Week & Space Technology

**Business & Commercial Aviation** 

BusinessWeek

BusinessWeek Online

California Construction Link

Colorado Construction

Construction News West

Construction.com

Daily Journal, The

Daily Pacific Builder

Design-Build

**Dodge Bulletins** 

Dodge Construction News Green Sheet

ENR

Dodge Daily & Weekly Bulletins

Healthcare Informatics

Homeland Security & Defense

Intermountain Contractor

Louisiana Contractor

Mid-Atlantic Construction

Midwest Construction

NetDefense

**New York Construction News** 

Northwest Construction

Overhaul & Maintenance

Physician & Sportsmedicine, The

Postgraduate Medicine

Power

Show News

Corporate Choices Southeast Construction Heavy Duty Trucking Southwest Contractor Newport's RoadStar Texas Construction Truck Sales & Leasing Utilities IT TruckStop Travel Plaza Aviation Directory & Aerospace Database BookTech the Magazine pard for media industries professionals Business Forms, Labels & Systems Certification Magazine Catalog Success Custom publishing CustomRetailer American Fruit Grower Dealerscope American Vegetable Grower CI World Report E-Gear Graphic Design Business Cotton Grower In-Plant Graphics CropLife Iron Inside Direct Mail Crop Protection Handbook Package Printing CropLife Printing Impressions e-Handbook Printing Impressions Top Management News Electronic Pesticide Dictionary 2003 PrintMedia CD Only Promotional Marketing Fast Finder Target Marketing Fertilizer Technology and Application Business Travel Planner Florida Grower Hotel & Travel Index Food and Feed Crops of the United States Intelliquide by Weissman Greenhouse Grower Meetings & Conventions Insect and Disease Control Guide Official Cruise Guide Modern Materials Handling Official Hotel Guide International Ornamental Outlook Official Meeting Facilities Guide PrecisionAg Buyer's Guide Today's Garden Center Star Service Travel Weekly Vegetable Insect Management TravelAge West Weed Control Manual Base Station/Earth Station 1411-Intern Fruit Grower Microwave Product Digest an.com Advanced Packaging egates Manager Cabling Installation & Maintenance Bridge Builder CleanRooms bridgebuildermagazine.com Computer Graphics World **CE News** Connector Specifier cenews.com Control Solutions Crane Works Dental Economics gostructural.com **Dental Equipment & Materials** Lift Equipment Electric Light & Power liftlink.com Electronic Publishing Structural Engineer **FireEMS AMM** Fire Engineering MARHedge Industrial Laser Solutions MAR Reports Industrial WaterWorld MAR Sophisticated Strategies Metal Finishing Laser Focus World Metal Finishing Guidebook Dir. Laser Focus World's Buyer's Guide Metal Finishing Organic Guidebook Dir. Lightwave Annals of Long-Term Care Microlithography World Clinical Geriatrics Military & Aerospace Electronics Family Health Matters Ocean Oil Weekly Report Journal of Gender-Specific Medicine, The Offshore Magazine Journal of Home Care Medicine, The Oil & Gas Financial Journal Nursing Home Economics Oil & Gas Journal Residents' Forum (bi-monthly newsletter) Oil, Gas & Petrochem Equipment Specialty Food Magazine Optoelectronics Manufacturing Cleanfax Portable Design Cleaning & Maintenance Management Proofs Expo (trade show) RDH essional Carwashing & Detailing Surface Mount Technology (SMT) Water Technology Solid State Technology Black's Guide

Utility Automation Vision Systems Design Water News WaterWorld n Dentist Journal asport World AT vv Daily News ATW's Equipment & Technology **ATWOnline** American Machinist Baking Management BPM Strategies (conference) **Business Finance Business Performance Management** Connected Home Media Contracting Business Contractor Convenience Store Decisions **Cutting Technology Delicious Living EE Product News** Electronic Design e-Pro Magazine **Expansion Management** Food Management Forging Foundry Management & Technology Functional Foods & Nutraceuticals Gases & Welding Distributor Government PROcurement Government Product News and Response Engineering **HVACR Distribution Business** Hydraulics & Pneumatics IndustryWeek iSeries NEWS LH - Lodging Hospitality Logistics Today Machine Design Material Handling Management Medical Design News Metal Producing & Processing Microwaves & RF Modern Baking Motion System Design Motion System Field Guide Motion Systems Integrator Natural Foods Merchandiser Natural Grocery Buyer New Equipment Digest Nutrition Business Journal Occupational Hazards Restaurant Hospitality Service Management SQL Server Magazine **Used Equipment Directory** Welding Design & Fabrication Windows & .NET Magazine ess Systems Design

ican Agent & Broker

Art Business News

ArtExpo Show

Art Miami Show Contractor Tools & Supplies Décor Décor Expo Framing Business News Life Insurance Selling MortageOriginator MRO Today Productivity Progressive Distributor FOŠE FOSE.com GCN.com Government Computer News Washington Technology Washingtontechnology.com Boat & Motor Dealer Journal of Analytical Toxicology Journal of Chromatographic Science Marina Dock Age Photo Techniques ABOS Maine Blue Book Access Control & Security Systems Aircraft Blue Book Digest American City & County American Demographics American Printer American School & University American Trucker Apply Association Meetings Beef Broadcast Engineering US/Canada & World Editions Catalog Age Circulation Management Club Industry Concrete Products Corn and Soybean Digest, The Corporate Meetings & Incentives Delta Farm Press Direct Drivers **EC&M Books Electrical Construction Maintenance Electrical Marketing** Electrical Wholesaling Electronic Musician **Electronics Source Book Entertainment Design** EquipmentWatch Farm Industry News FEPN (Fire/EMS Product News) Fire Chief Fleet Owner Folio Government Security **Grounds Maintenance** Hay & Forage Grower HomeCare Insurance Conference Planner

LD1- Entertainment Technology Show

Lighting Dimensions

**Medical Meetings** 

Cosmetic Dermatology Millimeter Mine & Quarry Trader Cutis **Emergency Medicine** Mobile Radio Technology Federal Practitioner 1 Bulk Transporter Female Patient, The Physicians Travel & Meeting Guide a Uniforms National Hog Farmer Commercial Carrier Journal Equipment World National Real Estate Investor etrucker.com NCDM Great American Trucking Show, The Operations & Fulfillment Paper, Film & Foil Converter Modern Woodworking Modernwoodworking.com Power Electronics Technology Motor Media Primedia Price Digests Profitable Embroiderer Overdrive Magazine Owner Operator/Company Driver Magazine Promo Pumps & Systems Magazine PowerSystems World Top Bid Radio Magazine Refrigerated Transporter Truckers News Magazine Registered Rep. Trucking Opportunity Directory TruckStops Express Religious Conference Manager **Event Marketer** Remix m10Report RER (Rental Equipment Register) 411 Publishing Retail Traffic, formerly Shopping Center World AF Lewis RF Design Automotive & Aerospace Test Reports **Rock Products** Bioscience Technology S&VC/Sound & Video Contractor Broadband Week Southeast Farm Press Southwest Farm Press Broadcasting & Cable Buildcore Suite of Products (Reed Construction Data) Special Events Magazine **Building Design & Construction** SRO (Staging Rental Operations) Startes Magazine California Builder & Engineer - (Reed Construction Data) CanaData Construction Forecasting - (Reed Construction Vorld Expo nony CanaData Construction Starts (Reed Construction Data) Trailer/Body Builders Casual Living Transmission & Distribution World Truck Blue Book & Seminar CED Chain Leader Trusts & Estates Chemical Equipment Video Systems Clark Reports (Reed Construction Data) Ward's AutoWorld Construction (Reed Construction Data) Ward'sAuto.com Construction Bulletin (Reed Construction Data) Ward's Automotive Reports Construction Digest (Reed Construction Data) Ward's Dealer Business Construction Equipment Ward's Information Products Construction News (Reed Construction Data) Waste Age Constructioneer (Reed Construction Data) Wearables Business Consulting-Specifying Engineer Western Farm Press Control Engineering Wildfire Converting Magazine Wireless Review Corporate Library Update District Administration Creative Handbook University Business Magazine Criticas Magazine Progressive Farmer CSI's MANŪ-SPEC (Reed Construction Data) Chemical Processing CSI's SPEC-DATA (Reed Construction Data) Control Daily Commercial News (Reed Construction Data) Control Design **Daily Variety Food Creations** Design News Food Processing Dixie Contractor (Reed Construction Data) Industrial Networking Drug Discovery & Development Pharmaceutical Manufacturing DVD Exclusive Plant Services **ECN** essing **EDN** ness Foods EITD (Electronic Industry Telephone Directory) American Journal of Orthopedics

CMEPlanner.com

**Electronic Business** 

Electronic News Entertainment Facets Fiberoptic Product News ource (Reed Construction Data) **Playthings** Jource CAD (Reed Construction Data) First Source Suite of Products (Reed Construction Data) FirstsourceONL.com (Reed Construction Data) Food Engineering & Ingredients Food Manufacturing Foodservice Equipment & Supplies Furniture/Today Garden Décor Genomics & Proteomics Publishing Purchasing Gifts & Decorative Accessories Graphic Arts Blue Books Graphic Arts Monthly Green Sheet (Reed Construction Data) Greensheet Logger (Reed Construction Data) Health Market Data (Reed Construction Data) Reed Press Heavy Construction Home Accents Today Home Textiles Today Hospitality Profiles (Reed Construction Data) **HOTELS HOTELS' Investment Outlook** HousingZone.com Industrial Distribution Industrial Maintenance & Plant Operation Industrial Product Bulletin In-≏tat/MDR mentation & Automation News or Design Israel Diamonds JCK (Jewelers' Circular Keystone) SoHo Today Journal of Commerce (Reed Construction Data) KeyPRODUCTS (Reed Construction Data) Kids Today Telecom Laboratory Equipment Leather Today Library Hotline Library Journal Logistics Management Trendz TV Luxury Home Builder Luxury International Manufacturer Catalogs (Reed Construction Data) Variety Market Link (Reed Construction Data) Variety.com MarketCast Material Handling Product News Medical Design Technology Michigan Contractor and Builder (Reed Construction Data) Microprocessor Report Midwest Contractor (Reed Construction Data) Instructor Modern Materials Handling MRO MSI Multichannel News New England Construction (Reed Construction Data) Now York Diamonds

ic Builder and Engineer (Reed Construction Data)

kaging Digest

Pharmaceutical Processing

Plan Rooms (Reed Construction Data)

Plans Direct CD-ROM (Reed Construction Data) Plans Direct Print (Reed Construction Data) Plant Engineering Plants Sites & Parks Powder/Bulk Solids Printmarketplace.com Product Design and Development **Production Technology News** Professional Builder Professional Remodeler ProFile: The Architects Sourcebook (Reed Construction Data) Publishers Weekly R&D Research & Development Reed Bulletin (Reed Construction Data) Reed Bulletin (Canada) (Reed Construction Data) Reed Connect (Reed Construction Data) Reed Construction Data ReedBulletin.com (Reed Construction Data) Residential Construction Restaurants and Institutions Restaurants and Institutions Marketplace Rocky Mountain Construction (Reed Construction Data) RSMeans Cost Books (Reed Construction Data) RSMeans Insurance Services (Reed Construction Data) RSMeans Reference Books (Reed Construction Data) RSMeans Research Services (Reed Construction Data) RSMeans Seminars/Training (Reed Construction Data) School Library Journal Scientific Computing & Instrumentation Semiconductor International Semiconductor Packaging Supply Chain Management Review Surgical Products Test & Measurement World Texas Contractor (Reed Construction Data) TrendWatch Graphic Arts TWICE (This Week in Consumer Electronics) Video Business Western Builder (Reed Construction Data) Wireless Design & Development Wireless Week WorkHorse Truck & Equipment (Reed Construction Data) World Leaders in Print Instructor New Teacher Scholastic Administr@tor Scholastic Coach and Athletic Director Scholastic Early Childhood Today Scholastic Technology Guide ABA Banking Journal Marine Log

Marine Log & Maritime Services Directory

Railway Age

Railway Track and Structures

Sign Builder Illustrated

Sign Builder Illustrated Buyers Guide

H" 'agazine

Production & Marketing Newsletter

b. .g & Snack BakingBusiness.com Baking Buyer MEAT&POULTRY MEATPOULTRY.COM

MarketFAX

Milling & Baking News PANamericano.com World-Grain.com

**Business Publication Advertising Source** 

Circulation 2004

Community Publication Advertising Source Consumer Magazine Advertising Source

Direct Marketing List Source
Hispanic Media and Market Source
Interactive Advertising Source
Newspaper Advertising Source
Out-of-Home Advertising Source
Print Media Production Source
Radio Advertising Source

SRDS International Media Guides SRDS Media Planning System Technology Media Source The Lifestyle Market Analyst

TV & Cable Source
icture, The
n Printing
oursels of the Times

VM + SD

**Buildings Interiors** 

Buildings
Buildings.com
Meetings East
Meetings South
Meetings West
Meetings Focus.com
National Referral Roster

The Meetings Guide to the East The Meetings Guide to the South The Meetings Guide to the West

Successful Farming Packaging World Industrial Equipment News

Managing Automation Accounting Technology

Accounting Technology First Look

Accounting Today

Accounting Today First Look

American Banker
American Banker Online
Annuity Market News

Asset Securitization Directory Asset Securitization Report

™&Debit News

k Investment Consultant

unk Loan Report

Bank Technology News Bulletin

BenefitNews Adviser

Benefit News Connect BenefitNews.com

Bond Buyer, The

Broker

Broker Universe

CardForum

Card Industry Directory

CardLine

Card Source One Card Technology CardUpdate Career Adviser

Clearing Quarterly & Directory Collections & Credit Risk Collections Source 1 College Adviser Conference Insights Consulting Insights

Corporate Syndicate Personnel Directory

Credit Card Management

Credit & Collections World Online

Credit Union Journal, The

Credit Union Journal Daily Briefing, The

dataWarehouse.com

Directory of M&A Intermediaries

DM Direct Newsletter DM Direct Special Report

DM Review DMReview.com

EBN Benefits SourceBook Employee Benefit News Financial Planning

Financial Professional's Diary & Guide HDMA/Mortgage Originator Database Health Data Management Weekly

High Yield Report Home Equity Wire ID Newswire

Insurance Networking News Investment Dealers' Digest Investment Management Weekly

Mergers & Acquisitions, The Dealmaker's Journal

Mergers & Acquistions Report Mergers & Acquisitions Database Money Management Executive Mortgage Broker Database Mortgage Servicing News Mortgage Technology

Mortgage-Custom Data Searches Mutual Fund Service Guide, The

National Mortgage News

National Mortgage News Daily Briefing

On Wall Street Origination News Planners Weekly Practical Accountant

Practical Accountant First Look Private Placement Letter Quarterly Data Report

Red Book, The

Securities Industry News

Securities Industry News Midweek News Update

SMA Adviser

Beverage World Takeover Stock Report Billboard Traders Magazine Bookseller, The U. S. Banker Brandweek U anker Weekly Bulletin **Business Travel News** A Week l Commercial Property News Wu...ut Wire Contract **Building Operating Management** Convenience Store News Car & Locomotive Yearbook Display & Design Ideas Cleanlink.com **Contracting Profits** Editor & Publisher EMB (Embroidery/Monogram Business Magazine) Housekeeping Solutions FoodService Director Maintenance Solutions Gourmet Retailer, The National Facility Management & Technology Hollywood Reporter, The Progressive Railroading Hospitality Design Progressiverallroading.com ID Sales Pro Sanitary Maintenance **Impressions** Track Yearbook Incentive **Grocery Headquarters** Kirkus Reviews Modern Metals Kitchen & Bath Business **HME News Magazine** Mediaweek HME Excellence Award Program Meeting News Security Growth Conference Multi-Housing News Security Systems News Magazine National Jeweler SecurityXchange Photo District News Accessory Merchandising **Potentials** Bovine Veterinarian Presentations Citrus & Vegetable Magazine Progressive Grocer Closets Restaurant Business **Cotton Farming Management** Retail Merchandiser **Custom Woodworking Business** Ross Reports/ Television & Film Herd Management Sales & Marketing Management . & Applicator SGB(Sporting Goods Business) **Diuvers Magazine** Furniture Style Successful Meetings Greenbook Crop Protection Reference Manual Training/Online Learning Greenbook Turf and Ornamental Protection Manual Watercolor Greenbook MSDS Manual Egg Industry Grower. The Feed Management Meat & Seafood Merchandising (Meats & Provisions) Meat Processing North American Edition Modern Salon Petfood Industry Packer, The (Produce) Watt Poultry USA Peanut Grower, The Who's Who in the Egg and Poultry Industries Pork Alexander Hamilton Awards & Conference Process Alternative Investor Produce Concepts (Produce) CompensationPro Produce Merchandising (Produce) Fund of Funds Conference, New York Red Book Credit Services Investment Advisor Renew Investment Advisor Press Residential Lighting Investment Advisor Wealth Advisor Summit Rice Farming Limited Partners Summit Salon Today Private Equity Analyst Swine Practitioner Private Equity Analyst Conference, New York Wood & Wood Products Private Equity Outlook, New York Adweek Treasury & Risk Management Airplay Monitor Venture Capital Analyst - Health Care Edition American Artist Venture Capital Analyst - Technology Edition **Amusement Business** VentureOne Apparel Magazine VentureOne Exchange hitectural Lighting VentureOne Summit itecture Venture Reporter Jack Stage VentureSource **Back Stage West** Auto Laundry News

Beverage Aisle

Interior Decorators' Handbook LDB Interior Textiles Private Label Primate Label Directory ech C .gency Planning & Management Flow Control MicroTec Magazine
1up.com
Baseline
Baslinemag.com
Business 4Site ChannelZone (Web site) CIO Insight Cioinsight.com Computer Gaming World Custom Conference Group Electronic Gaming Monthly eSeminar eWEEK eweek.com ExtremeTech.com

GameNow

Gaming Industry News

1	CHAIRMAN OMAS: Is there anything else?
2	(No response.)
3	CHAIRMAN OMAS: There being no additional
4	matters
5	MR. STRAUS: Your Honor, I have one more, a
6	second exhibit.
7	During the cross-examination of Mr. Gordon
8	no. I'm sorry. This was Mr. Mitchell. I'll get
9	it straight. He was asked a lot of questions about
10	advertising rates, including reference to material
11	that was provided by the Complainants as a library
12	reference, which was the advertising rates of some of
13	the Complainants' publications.
14	I would like that library reference material
15	also to be included in the record as Exhibit
16	ABM/TW-XE-2.
17	(The document referred to was
18	marked for identification as
19	Exhibit No. ABM/TW-XE-2.)
20	CHAIRMAN OMAS: Without objection. So
21	ordered. It is granted.
22	(The document referred to,
23	previously identified as
24	Exhibit No. ABM/TW-XE-2, was
25	received in evidence.)

National, Demographic and Targeted Editions

Geographic Editions

### TIME U.S. Editions

#### TIME National

Rate Base: 4,000,000

The world's most influential, most authoritative and largest circulation newsmagazine. Available weekly.

BAW	2- OR 4-COLDE
\$ 167,250	\$ 223,000
N/A	301,100
N/A	479.450
142,200	189,600
117,075	156,100
234,150	312,200
75.300	100,400
50,175	66,900
	\$ 167,250 N/A N/A 142,200 117,075 234,150 75,300

<sup>&</sup>quot;Subject to availability

#### TIME Business

Rate Base: 1,800,000

TIME Business offers the largest U.S. all-business circulation and reaches only subscribers qualified individually by job title or qualified business households. All circulation verified by ABC. Provides in-depth reach of top, middle and technical management and professionals in all 50 states. Available 32 times in 2004.

Unit	P\$W	2- on 4-Colon
Page	\$ 103,500	\$ 138,000
z Columns	87,975	117,300
1/2 Page Horizontal*	72.450	96,600
1/2 Page Horizontal Spread	144.900	193,200
: Column	46,575	62,100
1/2 Column	31,050	41,400

<sup>\*</sup>Subject to availability

Rates are based on subscription circulation only.

#### Inside Business

Rate Base: 1,800,000

TIME's inside Business section delivers supplemental business editorial exclusively to TIME Business subscribers. It provides advertisers with adjacencies to relevant business edit written by TIME editors. Inside Business examines major business events the latest ideas in technology, management and workplace trends, along with financial forecasts, and small-business success strategies. Available monthly. For rates, see TIME Business above.



Calendar & Closings: In front pockel.

#### ME Global Business

Rate Base: 1,000,000

TIME Global Business is a self-contained magazine bound centerspread into TIME and is dedicated to showing U.S. companies of all sizes how to seize new opportunities in global business and ecommerce. TIME Global Business is delivered to a rate base of 1,000,000 subscribers with top management or technical job titles. Subscribers are qualified individually by job title or subscriber household. Provides advertisers with adjacencies to relevant business edit. Available monthly.

Unit	BAW	2- OR 4-COLOR
Page	\$ 78.750	\$ 105,000

#### TIME Top Management

Rate Base: 800,000

Nationwide circulation exclusively to CEOs, presidents, chairmen, other titled officers, owners, partners and department heads/ managers/supervisors, Reaches only subscribers qualified individually by these job titles or subscriber households. Available 23 times in 2004.

Unit	BAW	2- or 4-Color
Page	\$ 71,250	\$ 95,000
2 Columns	60,600	80,800
1/2 Page Horizontal*	49.875	66,500
1/2 Page Horizontal Spread	99,750	133,000
ı Column	32,100	42,800
1/2 Column	21,375	28,500

<sup>&</sup>quot;Subject to availability.

Rates are based on subscription circulation only.

#### TIME Gold

Rate Base: 1,000,000

TIME Gold is a targeted edition with edit of interest to upscale. mature adults. Subscribers with someone in the household aged 50+ and with the highest incomes are selected to create this audience of affluent, maturing baby boomers (median age 55). Monthly features written by TIME editors uniquely for this edition include travel, personal finance, health, new careers and celebrity profiles. Available 12 times a year.

Unit	B&W	2- 00 4-COLOR	
Page	\$ 54,000	\$ 72,000	
2 Columns*	45,900	61,200	
1/2Page Horizontal*	37,800	50.400	
1/a Page Horizontal Spread*	75,600	100,800	
1 Column*	24,300	32,400	

Subject to availability

Rates are based on subscription circulation only.

Discount Schedule: See page 11. Bleed Charge: Add:15% to rates.

TIME International Editions | Production Specs

5

#### TIME U.S. Editions

#### TIME Women

Rate Base: 1,300,000

A female-targeted edition that delivers a circulation of 1.3 million subscribers. Available 12 times a year.

UNIT	BAW	2- on 4-Color
Page	\$ 58,500	\$ 78,000

#### Connections

Rate Base: 1,300,000

This female-focused editorial appears in the pages of TIME Women and is written by TIME editors. Entitled "Connections," it addresses the interests of smart, affluent mothers and managers who are readers of TIME. Available six times a year. For rates, see TIME Women above.

#### TIME Luxury

Rate Base: 600,000

TIME Luxury is a targeted edition reaching TIME's most affluent and style-savvy readers—subscribers living in high-income households or ZIP codes, those likely to have an interest in fashion or those subscribing to *InStyle*. Available two times a year.

Unit	BAW	2- on 4-Color
Page	\$ 47,250	\$ 63,000

#### TIME Style & Design

Rate Base: 600,000

Issue Dates: Feb. 16, May 3 (U.S. only), Sept. 13 and Nov. 22 (U.S. only)

Four new issues from the editors of TIME will explore how the latest trends in design influence the way we dress and live. These oversized, glossy issues will be delivered with the regular magazine via polybag to the TIME Luxury rate base.



Untt	BAW	2- or 4-Color
Page	N/A	\$ 72,000*

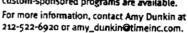
<sup>\*</sup>Regardless of bleed or coloration.

#### Discount Schedule: See page 11. Bleed Charge: Add 15% to rales.

#### TIME For Kids

Circulation: 4,000,000

The leading weekly magazine for kids produced by a major news organization, drawing from worldwide news bureaus and award-winning journalists and photographers. Marketed directly to kindergarten through sixth-grade teachers for classroom use. TIME For Kids has three editions: The Big Picture (grades K-1), News Scoop (grades 2-3) and World Report (grades 4-6). Regular issues do not accept traditional advertising; however, custom-sponsored programs are available.





#### Special Advertising Sections

Special sections allow advertisers to reach TIME's audience in a customized environment that supports and reinforces marketing strategy or promotion efforts. TIME's special advertising sections have won numerous awards and consistently deliver high readership scores.

Ad Section	issue Date	On Sale	Ad Clese	Edition
CARDIO HEALTH	Feb. 16	Feb. 9	Dec. 22	National
WIRELESS ENTERPRISE	Mar. 22	Mar. 15	Jan. 16	Business
DIABETES EMDEMIC	Mar. 29 Nov. 1	Mar. 22 Oct. 25	Feb. 2 Sept. 7	National
NATIONAL PARKS	Apr. 19	Apr. 12	Feb. 23	National
HEALTH BRIEF	May 3 Oct. 4	Apr. 26 Sept. 27	Mar. 15 Aug. 16	National
SMALL BUSINESS	May 17	May 10	Mar. 15	Business
BUSINESS TRAVEL	June 7	May 31	Apr. 5	Business
FAMILY HEALTH	July 12	July. 5	May 17	National
HEALTHY AGING	Sept. 13	Sept. 6	July 19	National
NADA	Nov. 8	Nov. 1	Sept. 13	National
LIFESTAGES/ FINANCIAL PLANNING	Nov. 22	Nov. 15	Sept. zo	Business

issue dates subject to change.







Calendar & Closings: In from pocket.

### TIME U.S. Editions

#### Geographic Editions

#### SPOT MARKET EDITIONS

TIME Spot Market Editions are defined to coincide geographically with existing DMAs as closely as circulation distribution will allow. The following are single-edition rates only. See page 10 for multi-edition rate computation.

#### SPOT MARKET: GROUP I

(000)	BEW	1- or 4-Color
		+
135	\$ 16,958	\$ 22,611
160	16,958	22,611
100	16,958	22,611
265	20,862	27,816
85	16,958	22,611
73	16,958	22,611
380	27,692	36.923
152	16,958	22,611
165	16,958	22,611
115	16,958	22,611
	265 85 73 380 152	160 16,958 100 16,958 265 20,862 85 16,958 73 16,958 380 27,692 152 16,958 165 16,958

<sup>\*</sup>Rate bases include newsstand circulation.

#### STATE EDITIONS (Including D.C.)

The following are single-edition rates only.
Rates are based on subscription circulation only.

STATE	Rate Base (900)	PAGE B&W	Page 2- on 4-Color
Alabama	42	\$ 16,958	\$ 22,611
Alaska	10	16,958	22,611
Arizona	65	16,958	22,611
Arkansas	27	16,958	22,611
California*	550	37.689	50,252
Colorado	65	16,958	22,611
Connecticut	75	16,958	22,611
Delaware	12	16,958	22,611
Washington, D.C.	14	16,958	22,611
Florida	220	18,159	24,212
Georgia	86	16,958	22,6t1
Hawaii	22	16,958	22,611
idaljo	14	16,958	22,611
Illinois	185	16,958	22,611
Indiana	74	16,958	22,611

<sup>\*</sup>Rate base includes newsstand circulation.

Calendar & Closings: In front pocket.

STATE (continued)	RATE BASE (000)	Page B&W	Page 2- on 4-Colon
lows	34	\$ 16,958	\$ 22,611
Капѕаѕ	35	16,958	22,611
Kentucky	37	16,958	22,611
Louisiana	39	16,958	22,611
Maine	22	16,958	22,611
Maryland	100	16,958	22,611
Massachusetts	126	16,958	22,611
Michigan	136	16,958	22,611
Minnesota	80	16,958	22,611
Mississippi	20	16,958	22,611
Missouri	65	16,958	22,611
Montana	14	16,958	22,611
Nebraska	22	16,958	22,611
Nevada	24	16,958	22,611
New Hampshire	24	16,958	22,611
New Jersey	150	16,958	22,611
New Mexico	25	16,958	22,611
New York	325	24,442	32,589
North Carolina	95	16,958	22,611
North Dakota	8	16,958	22,611
Ohio	148	16,958	22,611
Oklahoma	31	16.958	22,611
Oregon	50	16,958	22,611
Pennsylvania	185	16,958	22,611
Rhode Island	16	16,958	22,611
South Carolina	38 ::	16,958	22,611
South Dakota	9 -	16,958	22,611
Tennessee	53	16,958	22,611
Texas	210 ···	17.558	23,411
Utah	25	16.958	22,611
Vermont	12	16,958	22,611
Virginia	102	16,958	22,611
Washington	85	16,958	22,611
West Virginia	20	16,958	22,611
Wisconsin	81	16,958	22,611
Wyoming	8	16,958	22,611

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#### 2004 Multi-Edition Rate Computation

#### SPOT MARKET, REGIONAL AND STATE EDITIONS

The Multi-Edition Grid may only be used when an advertiser combines multiple spot market circulations or regional and state circulations for any single issue. Minimum cost is at the 200,000 circulation level. Same creative must be used in all editions, or a copy-split charge applies.

Use the following sequence for rate computation:

- 1. Add circulation of all editions to be purchased in a single issue,
- 2. In the Combined Circulation column, locate the range in which your combined circulation falls.
- Read over to the last column to find the corresponding Base \$ Amount.
- 4. Multiply by the Marginal CPM, the difference between your combined circulation and the circulation at the Bottom of Range:
- Add the resulting numbers from steps 3 and 4 to get the Page 4-Color open rate for your multi-edition buy.
- 6. Black & White rates are 75% of the 4-Color rate.

#### 2004 MULTI-EDITION RATES

COMBINED CHECULATION		2- on (	i-Coton	
BOTTOM OF RANGE		Top of RANGE	MARGINAL CPM	BASE S AMOUNT
0	•	199,999		\$ 28,950
200,000	-	299,999	\$ 80.09	28,950
300,000		499,999	78.79	36,959
500,000	•	699,999	77-49	52,717
700,000	•	899,999	76.19	68,215
900,000	-	1,099.999	74.88	83,453
1,100,000	-	1,299,999	73-58	98,429
1,300,000		1,499,999	72.28	113,145
1,500,000	-	1,699,999	70.98	127,601
1,700,000		1,899,999	69.67	141,797
1,900,000	-	2,099,999	68.37	155,731
2,100,000		2,299,999	67.07	169,405
2,300,000	-	2,499,999	65.77	182,819
2,500,000	-	2,699,999	64.46	195,973
2,700,000		z,899,999	63.16	208,865
2,900,000	-	2,924,999	61.86	221,497
2.925,000		Up	•	223,000

#### Dollar Volume Discount

To receive the following discount, the advertiser must request the discount on contract and/or insertion order.

For the purpose of calculating discounts, gross spending includes all spending for space in TIME unless otherwise specified; it does not include production premiums or other charges. This discount is based on an advertiser's total gross spending in TIME at the open rate during the advertiser's designated contract year.

An advertiser may establish any contract year of 52 consecutive issues. All space units and all editions may be combined for discounts except where otherwise specified. Should a contract year bracket two calendar years, the discount grid in effect at the beginning of an advertiser's contract year applies to the advertiser's entire contract year. Contact TIME for more information.

#### U.S. 2004 DISCOUNT GRID

GROSS SPENDING (\$)			DVD (%)	
0	-	399.999		o
400,000		699,999		2
700,000	٠	1,199,999	·	4
1,200,000		2,199,999		6
2,200,000	-	3.599.999		8
3,600,000	•	4.999.999		10
5,000,000	+	Uр		12

Contact your sales representative (or the 2004 international Discount Grid

#### TIME Inquiry Program (TIP)

TIP is a direct-response service that helps generate top-quality sales leads from TIME's highly selective audience. Available to TIME National and demographic edition advertisers.

	Issue Date	Ab CLOSE
TIP Page with Card	March 15	January 26
· .	October 18	August 30
TIP Page	May 10	April 12
200 S	December 6	October 18

#### Research

#### TIME OPINION LEADERS PANEL

TIME's Opinion Leaders online reader panel of 7,500+ readers is available to TIME advertisers for proprietary research. In addition to fast turnaround and targeted feedback, advertisers receive research expertise in developing their studies to be sure of meaningful and actionable results.

HME INTERNIGIO

AWARD WINNING EDITO

#### NATIONAL MAGAZINE AWARDS

Finalist for General Excellence in 2002 and 1999

#### **PULITZER PRIZE NOMINEES**

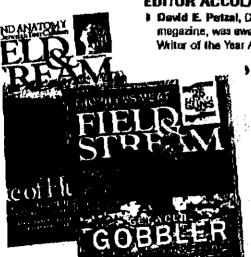
- Contributing Editor Philip Capute won for investigative reporting and was a finalist for the National Book Award for Horn of Africa
- D. Contributing Editor Bob Marshall Is the outdoors editor of the New Orleans Times-Picayune, where he won in 1986
- Contributing Shooting Editor, Both Brister, has won many gun-writing awards and has been inducted into the sporting Clays Hall of Fame

#### 2008 EXCELLENCE IN CRAFT AWARD WINNERS

- Big Game Hunting Contest Sponsored by Leupold & Stevens · First Place Radio Category
- Small Game Hunting Contest Co-Sponsored by National Rifle Association and NRA Foundation
  - Second Place Radio Category
- Technical Contest Sponsored by Dutdoor Writers Association of America
  - Second and Third Place Radio Category
- President's Choice Awards
  - · FieldandStream.com Art/Photo Category

#### **EDITOR ACCOLADES**

- I David E. Petzal, Deputy Editor of Fleid & Stream megazine, was awarded the 2002 Leupold Jack Slack Writer of the Year Award
  - Phillip Beurjally, Shooting Editor of Field & Stream magazine, was 1997 Wetlands Conservation Achievement Award for his writing on the mid-continental



## 24 X 381 the recipient of Ducks Unlimited's snow goose population crises. Bleed:

4/Color	Full Page	2/3 Page	1/2 Page	1/8 Page
OPEN RATE	\$101,500	5 84,700	\$ 83,600	\$ 42,500
a)X	88,500	82,200	<b>61,700</b>	41,100
<b>a</b> X	95,500	79,70C	59,800	40,000
10X	93,500	78,006	69,500	36,000
12X	91,400	76,240	57,100	38,206
16X	BUACO	74,640	56.000	37,400
18X	#7/ACG	73.00Ú	54,700	36,500
24X	<b>63,30</b> 0	68 500	<b>\$2.20</b> 0	94,800
3 <b>8</b> )(	77,300	64.430	44,300	32,200
2/Color	Full Page	2/3 Page	1/2 Page	1/3 Page
OPEN RATE	\$ 88,400	\$ 73,700	\$ 55,300	\$ 36,900
3X	86, 70C	71,500	63,600	33,600
6X	83,106	69,300	52,000	34,700
10X	81, <b>465</b>	67,963	50,900	24,000
12Y	TH AND	86403	A9.8C0	33.70/

I EX	76,100	33,500	47,600	31,900
24X	72.500	B6,500	45,400	30,300
36X	87,900	58,10 <b>0</b>	42,100	28,100
BLW	Full Page	2/3 Fege	1/2 Page	1/3 Paga
OPEN RATE	\$ #1,300	\$ 87,800	\$ 50,000	\$ 53,900
зX	78,800	45,700	48.300	32,900
6X	76,440	63,700	47.808	31,900
10X	74,800	62,400	4B.030	91,200
12X	73,20C	61,000	45,830	30,500
16X	71,600	38,700	44,800	29,900
16X	70,000	58.400	43,600	29.20C

55,600

C93.16

64,900

72800

64,700

61.900

Covers	Cayer 2	Cayer 3	Cover 4	
OPEN RATE	\$116.930	111,800	132,100	
3X	113.320	108,400	128,200	
ex.	109,000	105,060	124,100	
16X	10735003	102,900	121,800	
12X	196,199	100,600	118.900	
15X	102,800	88,400	116 300	
18X	120,600	96,200	113,890	
24X	F02,36	91,700	UCA 90/	
96X	86,900	#5. <b>300</b> 0	100,400	

151

Available on all ROB units one-third page or larger; add 10% to the gross rate. No charge for gutter bleed on two facing pages.

#### Discounts:

Mail Order/Direct Response 20% ROB Space only

2.5% Space in Outdoor Life in the same issue

48,700

41,700

36,700

32,500

27,800

25,800

All rates gioss. Rates subject to change



## ||RATES|

B A W	1.6	48	ЯÞ	12X
Full Page	\$3335	\$3085	\$2840	\$2470
Wart Sal	T. T.	910	Tire	
1/2 Page	\$2335	\$2160	\$1990	\$1730
655	া ক্রিক্টা	50	<b>一直</b>	i juine
FOUR COLOR	1X	4X	81	12X
Full Page	\$5,075	\$4,858	\$4,055	\$3,525
	i notes			in La
1/2 7894	\$3,550	\$3,210	\$2,840	\$2,470
		Filter	Mind	117
COVERS	1X	4X	8X	12X
Inside Front	\$6280	\$6155	\$5445	\$4735
	Larie	eZiili.	i dilita	A.S.
Back	\$6985	\$6300	\$5575	\$4850

#### DISCOUNTS

15% agency discount 10% pre-pay discount

#### **MULTIPLE PAGE DISCOUNTS**

(affects all pages that run in a single issue)

5% spread discount

3-4 pages: 7%

5-6 pages: 9%

7-8 pages: 11%

9+ pages: 13%

TransWorld Motocross offers a discount to advertisers currently on a full schedule in other consumer titles within the TransWorld Network (TransWorld Skateboarding, TransWorld Snowboarding, Ride BMX, Transworld BMX, Freeze, Transworld Surf.)

First title: 5%

Each additional title: 2%

#### MOTO MALL

TransWorld Motocross offers our special Moto Mall selection for the companies on a tighter budget. This special advertising section allows your company to reach hundreds of thousands of potential customers at a very affordable rate. Moto Mall is a great tool for maintaining visibility and accessibility within the motocross community. Space is available in 1", 2", and 3" tall sizes. All Moto Mall ads are 2-1/8" wide, Rates are for color ads.

SIZE:	4X	8X	12.X
1/6 page	\$650	\$585	\$500
	110	170	
<b>2</b> "	\$315	\$275	\$250
	N. Inc.	44.0	1 22

### 2004 CIRCULATION **PROJECTIONS**

Newsstand Sales:

45,000

Subscriptioner

45,000

Tetal Circulation:

90,000

Each issue of TransWorld Motocross is received by over 4,500 Motorcycle shops!



# BON APPÉTIT

# GENERAL ADVERTISING RATES RATES FOR JANUARY-JUNE 2004 ISSUES/RATE BASE 1.25 MM

GEN	ERAL !	ADVERTI	SING R	ATES	-						
4/C	SIZE	1x	3x	6x	9x	12x	18x	24x	30x	36x	48x
	1 PG	83,625	81,116	79,444	78,935	74,426	72,754	71,081	70,245	69,409	67,736
	2/3 PG	66,895	64,888	63,550	61,543	59,537	58199	56,861	56,192	55,523	54,185
	1/2 PG	50,170	48,665	47,662	46,156	44,651	43,648	42,645	42143	41,641	40,638
	1/3 PG	34,865	33,819	33,122	32,076	31,030	30,333	29,635	29,287	28,938	28,241
	1/4 PG	24,045	23,324	22,843	22,121	21,400	20,919	20,438	20,198	19,957	19,476
	1/6 PG	18,120	17,576	17,214	16,670	16,127	15,784	15,402	15,221	15,040	14,677
2/C	SIZE	1 <b>x</b>	3x	6x	SX	12x	18x	24x	30x	36x	48x
	1 PG	70,555	68,438	67,027	64,911	62,794	61,383	59,972	59,26 <del>6</del>	58,561	57,150
	2/3 PG	56,460	54,766	53,637	51,943	50,249	49120	47,991	47,426	46,862	45,733
	1/2 PG	42,335	41,065	40,218	38,948	37,678	36,831	35,985	35,561	35,138	34,291
	1/3 PG	29,395	28,513	27,925	27,043	26162	25,574	24,986	24,692	24,398	23,810
B/W	SIZE	<b>1x</b> ::	3x	6x	9x	12x	18x	24x	30x	36x	48x
	1 PG	58,565	56,905	55,732	53,972	52,212	51,039	49,865	49,279	48,692	47,519
	2/3 PG	46,925	45,517	44,579	43,171	41,763	40,825	39,8 <b>86</b>	39,417	38,948	38,009
	1/2 PG	35,185	34,129	33,426	32,370	31,315	30,611	29,907	29,555	29,204	28,500
,	1/3 PG	24,440	23,707	23,218	22,485	21,752	21,263	20,774	20,530	20,285	. 19,796
	1/4 PG	16,855	16,349	16,012	15,507	15,001	14,664	14,327	14,158	13,990	13,653
	1/6 PG	12,720	12,338	12,084	11,702	11,321	11,066	10,812	10,685	10,558	10,303
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THIRD	)	87,815	85,181	83,424	80,790	78,155	76,399	74,643	73,765	72,886	71,130
FOUR	ΓH	104,530	101,394	99,304	96,168	93,032	90,941	88,851	87,805	86,760	84,669

All Advertisors qualify for General Rate unless these Advertisers specifically qualify for one of the rate categories listed on magazine rate categories.

For blood ade, add 15% to the above rates.

2/C rates apply for advertisements utilizing two process colors, or PMS colors converted to process colors. Any other combination will result in a surcharge, or in an invoice at the 4/C rate or higher. For further information regarding corporate rates, please contact Lecile Pleard, VP, Corporate Sales, at 212-286-4465.





11-11/11/11/11

2/2-522-7214
Reader's Digest - 2004 Rate Card (ALL RATES ARE GROSS)

Circulation: 10,000,000				
		4 Color	Black & One Color	Black & White
Page		\$221,800	\$198,230	\$193,790
sad .		\$443,200	\$396,450	\$387,560
Page		\$199,500	\$178,460	\$174,470
Page		<b>\$</b> 133,000	\$118,970	\$116,310
Classical P. DOG 000				
Circulation: 5,000,000		4 Color	Starte & Conn Color	Clarie & latter
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and Cover				\$277,000
ofold			Contact Your S	Sales Representative
d Cover				\$265,900
Mold			Contact Your S	iales Representative
ily Plus: 5,500,000				
		4 Color	Black & One Color	Black & White
ad	÷	\$404,600	\$358,640	\$349,660
Page		\$202,300	\$179,320	\$174,830
ire: 4,500,000				
	*	4 Color	Black & One Color	Black & White
nd .		\$331,000	\$293,400	\$286,060
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nel Editions		· — · · · · · · · · · · · · · · · · · ·		
		4 Color	Black & One Color	Black & White
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Lakes- 1,280,000		\$59,620	\$53,360	\$51,870
nem- 1.990.000		\$88,040	\$78,800	\$76,600
Central- 1,430,000		\$64,050	\$57,330	\$55,730
twest- 920,000		\$47,010	\$42,080	\$40,900
fic- 1,200,000	*. ·	\$56,050	\$50,170	\$48,770
o Los Angeles- 450,000	4.1	\$26,820	\$24,010	\$23,340
Atlantic- 990,000		\$50,290	\$45,010	\$43,760
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Francisco/Oakland- 160,000		\$14,540	\$13,020	\$12,650
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#### contacts

#### Informiture Advertising

Publisher 339,666,1433

North Carolina & West Coast 338,869,1436

Midwest & Spottment 338.009.1434

**East Coast** 336,884,1436

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#### Infuntiore Editorial

Editor In Chief 338,880,1433

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1	CHAIRMAN OMAS: Is there any additional
2	matters that we need to take up at this point before
3	we begin oral cross-examination?
4	(No response.)
5	CHAIRMAN OMAS: There being none, Mr.
6	Bergin, would you introduce yourself for the record,
7	please?
8	MR. BERGIN: Good morning. Tim Bergin from
9	McGraw-Hill Companies.
10	Whereupon,
11	ROBERT W. MITCHELL
12	having been previously duly sworn, was
13	recalled as a witness herein and was examined and
14	testified further as follows:
15	CHAIRMAN OMAS: I just want to make a
16	statement. Mr. Mitchell, you know that you're still
17	under oath?
18	THE WITNESS: Yes, I do.
19	CHAIRMAN OMAS: Thank you.
20	CROSS-EXAMINATION
21	BY MR. BERGIN:
22	Q Mr. Mitchell, would you please refer to
23	McGraw-Hill Interrogatory 42 that was directed to you?
24	A Okay. I have it.
25	Q Part B of McGraw-Hill Interrogatory No. 42
	Heritage Reporting Corporation (202) 628-4888

- asks you to confirm that \$214.3 million represented
- the difference between the revenue generated by the
- 3 flat editorial pound rate and the revenue that would
- 4 be generated if there were no flat editorial pound
- 5 rates and editorial pounds paid the zone charges that
- 6 advertising currently pays, and you confirmed that
- 7 that was so.
- 8 A That's right.
- 9 Q When we talk about this \$214 million as the
- difference between the revenues generated by the flat
- editorial pound rate and the revenue that would be
- 12 generated if the editorial pounds were zoned, are we
- 13 really talking about the subsidy that advertising
- 14 pounds pay for editorial matter under the pound
- 15 charges?
- 16 A Okay. I think we have to make a distinction
- 17 here. When you read Part B, you read it correctly;
- that is, the \$214.3 million is the difference between
- 19 paying the rates that editorial pays and having
- 20 editorial pay the advertising date.
- But, when you repeated the question a moment
- 22 ago instead of reading it, you said it is the
- 23 difference between the editorial rates and the rates
- that editorial would pay if there were no editorial
- 25 benefits, and those are different.

- 1 I didn't mean to imply. I see what 0 2 your point is. I'm talking about the difference 3 between revenue generated by the flat editorial pound rate and the revenue that would be generated if 4 instead of the flat editorial pound rate the zoned 5 rates for advertising applied. 6 That's the way I would define the benefit, 7 and that's the figure that I know how to calculate. 8 Now, if you want to develop a different scheme to 9 calculate some kind of benefit you can, but this is 10 11 the only one that was apparent to me, and when I calculated it I think I was very clear about what it 12 13 was. You, with that clarification, have been clear about it also. 14 15 I just want to understand. This \$214 million figure, this is basically the subsidy under 16 the current rates that advertising pounds pay for 17 editorial matter? Is that a fair statement? 18 I don't think you can say that that is the 19 subsidy that advertising pays for editorial matter 20 because if advertising did not have to finance that 21 \$214 million, the advertising rates would be 22
- 24 Q Yes.

different.

23

25 A But they would not be different by the .

Heritage Reporting Corporation (202) 628-4888

- amount of \$214 million divided by the advertising
- 2 pounds. They would be different by the difference of
- 3 \$214 million over total pounds.
- 4 Q Understood, but right now advertising pounds
- 5 are financing that \$214 million as you just said. Is
- 6 that correct?
- 7 A In a general sort of way, yes, but I think
- 8 I've explained in several responses that in some sense
- 9 editorial pays part of its own benefit because all of
- 10 the rates are increased so the editorial and
- 11 advertising are increased to make up the loss for the
- 12 benefit.
- 13 Q I understand your answers got into the issue
- of how the flat editorial pound rate is derived, and
- the higher the flat editorial pound rate is then the
- lower the subsidy that advertising pays for editorial,
- 17 correct?
- 18 A Yes.
- 19 Q But nevertheless, that subsidy is paid by
- 20 advertising pounds, not by editorial pounds. Isn't
- 21 that correct?
- 22 A Well, I've tried very hard to map this thing
- 23 out in response to each of the questions and be clear.
- 24 Q It's a very simple question.
- 25 A Whether or not it's right to say that

- advertising all by itself is paying that entire
- amount, which I believe was your question, it's a
- 3 little bit difficult because if it weren't paying that
- 4 amount then the advertising rates would not go down by
- 5 that amount to get the same cost coverage.
- 6 O My question is whether advertising pounds
- 7 are paying the amount.
- 8 A They're certainly helping.
- 9 Q Aren't they paying the full amount of the
- 10 \$214 million?
- 11 A In the way I define things, I don't think
- 12 it's quite correct to say that.
- 13 Q Please turn to your response to McGraw-Hill
- 14 Interrogatory No. 43.
- 15 A Yes.
- 16 O The question here is: "What additional
- amounts beyond the flat editorial pound charge is paid
- 18 by editorial pounds to recover the revenue leakage
- 19 associated with the flat editorial pound charge?"
- 20 A Yes, and that answer --
- 21 O Now, you divided the \$214 million by what
- 22 you call weighted pounds, and you came up with a
- 23 figure of 4.37 cents. Is that correct?
- 24 A 4.37? Yes.
- Q Is 4.37 cents per pound an additional amount

- that editorial pounds pay beyond the flat editorial
- 2 pound charge?
- 3 A No. The editorial pound rate is elevated by
- 4 77.8 percent of the 4.37 cents.
- 5 Q But the question asked you what additional
- 6 amount was paid beyond the flat editorial pound
- 7 charge, and you come back and tell me how the flat
- 8 editorial pound charge is derived.
- 9 My question is what additional amount is
- paid by editorial beyond the flat editorial pound
- 11 charge? What additional amount, if any?
- 12 A Okay. I mis-spoke. The 5.62 cents is the
- 13 amount that advertising is raised to --
- 14 Q Can you please answer my question?
- 15 A I'm trying very hard.
- 16 Q What additional amount is paid by editorial
- 17 pounds beyond the flat editorial pound charge? I
- 18 understand you have some ideas you want to get across
- 19 about how the flat editorial pound charge is derived,
- 20 but my question is simply what additional amount is
- 21 paid?
- 22 A I believe that the 4.37 cents is the
- 23 additional amount that editorial pays to help finance
- the figure of -- what was it -- \$214.3 million.
- 25 Q Would you look at page 43 of your testimony,

1	please?
2	A Yes.
3	Q Actually, I wanted to refer to the current
4	rate schedule. Do you have that?
5	A Yes. Yes, I have it.
6	Q Now, the current rate schedule shows that on
7	the pound side editorial pays 19.3 cents per pound.
8	A Yes.
9	Q Where on that rate schedule do you see
LO	reference to this 4.37 cents that in response to
L1	Interrogatory 43 you say editorial pounds pay in
L2	addition to the flat editorial pound charge?
L3	A That is a figure which was implicitly built
L4	into the 19.3 cents when the rates were developed.
L5	Q Right. It's a component of the flat
16	editorial pound charge?
L7	A Yes.
L8	Q The question put to you in McGraw-Hill
19	Interrogatory 43 was: "What additional amount beyond
20	the flat editorial pound charge is paid by editorial
21	pounds to recover revenue leakage associated with the
22	flat editorial pound charge?"
23	The answer is that there's no additional

Well, it's definitional here. If you want

amount. Isn't that straightforward?

24

25

Α

- 1 to know how much you've paid beyond the final
- 2 resultant rate, nothing is paid beyond that because
- 3 it's the final resultant rate.
- 4 If you want to know when the rates are built
- 5 and the benefits for editorial is being arranged when
- 6 you're trying to cover it, it's true at that point
- 7 that the editorial rate is elevated in that process.
- 8 That's what I thought you were asking about.
- 9 Q No. I had a very simple question. I just
- needed confirmation that the \$214 million subsidy in
- order to make up for the revenue leakage in the flat
- 12 editorial pound rate is financed by advertising
- 13 pounds, not editorial pounds. That's pretty
- 14 straightforward. Is that correct?
- 15 A I don't believe you can say that.
- 16 Q Why do you say that?
- 17 A Because if the flat editorial benefit of
- 18 \$214.3 million was not given, the advertising rates
- 19 would not go down by \$214 million.
- 20 Q My question is a little different. I
- 21 understand you like to consider the economic
- ramifications of things, but my question is very
- 23 simple.
- The \$214 million figure, that revenue, that
- shortfall, is obtained solely from the advertising

- 1 pound charges, correct? I mean, where else would that
- 2 revenue be recovered from?
- 3 A I'm sorry. I missed a word somewhere. The
- 4 \$214.3 million is somewhat of an unusual construction,
- 5 although I don't know of any better construction for
- 6 it.
- 7 It is a difference between what editorial
- 8 pays and what it would pay if it paid the advertising
- 9 rates, but it's not clear that having them pay the
- 10 advertising rates is a legitimate end result of rate
- design, so it's an alternative which is not connected
- 12 with a candidate's final set of rates.
- 13 Q Under the current rate structure, editorial
- 14 pounds pay less than advertising. Is that correct?
- 15 A That's true.
- 16 O There's a shortfall in costs that need to be
- 17 recovered under the pound rates?
- 18 A That's right.
- 19 O And that shortfall is recovered from the
- 20 advertising rate?
- 21 A The shortfall is calculated as what we
- 22 generally call a leakage --
- 23 Q Right.
- 24 A -- during the rate design process. When
- 25 that leakage is recovered, all of the rates are

- adjusted upwards, not just advertising. That's the
- 2 problem that we're having here.
- 3 Q You're talking about development of the
- 4 rates, the fact that you have a first cut rate and
- then you adjust upwards. I'm talking about the final
- flat editorial pound rate and the leakage associated
- 7 with that.
- 8 That leakage is basically the difference
- 9 between the editorial charge and the advertising
- 10 charge.
- MR. KEEGAN: Mr. Chairman, I believe the
- 12 witness has already answered this question at least
- 13 three times.
- MR. BERGIN: I don't believe he has answered
- 15 it.
- 16 CHAIRMAN OMAS: Proceed, Mr. Bergin.
- 17 Try to address the questions that are being
- 18 asked to you, Mr. Mitchell, please.
- 19 THE WITNESS: I'm trying very hard. I'm
- 20 sorry if I'm not clear.
- 21 Conceptually, we could develop a set of
- 22 rates with no editorial benefit, and we could look and
- see what those are, and then we could develop another
- set of rates with the editorial benefit, and we could
- compare the two. That's not what the \$214 million is

1	based on.
2	BY MR. BERGIN:
3	Q What is the \$214 million based on?
4	A It is based on the additional revenue that
5	would be obtained if the editorial, as it now stands,
6	pays the advertising rates as they now stand.
7	Q Is it fair to say that the \$214 million
8	represents an amount that, because it's not being paid
9	by the editorial pounds, must be paid up by the
10	advertising charges? Isn't that what a revenue
11	leakage is all about?
12	A No, I don't think it's fair because the
13	leakage exists in the rate development process.
14	Q No. I'm talking about the final rates.
15	A Well, having the editorial pounds pay the
16	advertising rate is not a legitimate final situation
1.7	because you would have excess revenue then, and you'd
18	be over your cost carriage for the subclass, and you'd
19	have to adjust everything downward.
20	I've been clear about what this \$214.3
21	million represents, but you can't say that that is an
22	amount currently paid by advertising.

charge for a particular zone and the editorial pound

represents the difference between the advertising

The \$214 million, if I understand it,

23

24

25

- 1 rate multiplied by the editorial pounds in the zone
- and then summing the results for each zone?
- 3 A Yes. Yes, it does.
- 4 Q So it represents in a sense the degree to
- 5 which the advertising pound charges are higher?
- 6 A No, it doesn't. Higher than what?
- 7 Q Higher than the editorial pound charge.
- 8 A That is does.
- 9 Q And that revenue, that subsidy if you will,
- 10 is financed obviously through the --
- 11 MR. KEEGAN: Mr. Chairman, I renew my
- 12 objection. The witness has answered this question now
- 13 by my count five times.
- 14 MR. BERGIN: I've asked it probably five
- 15 times, Mr. Chairman, but --
- MR. KEEGAN: And the witness has responded
- in the negative five times.
- 18 CHAIRMAN OMAS: Why don't you proceed, Mr.
- 19 Bergin?
- 20 BY MR. BERGIN:
- 21 Q Referring you to your response to McGraw-
- 22 Hill Interrogatory 42(C) --
- 23 A 42?
- Q Yes.
- 25 A Okay.

1	Q The question was whether the \$214.3 million,
2	which represents the revenue leakage associated with
3	the flat editorial pound rate, is recovered, whether
4	any portion of that is recovered from the flat
5	editorial pound charge. In response, you point out
6	initially that the flat editorial pound rate is
7	elevated by 18.5 cents per pound.
8	This goes to the derivation of the pound
9	rates, but not to the question of whether the pound
10	rate is funding part of the \$214 million. Is that
11	correct?
12	A When your question goes to the 23.8 cents, I
13	answered it in terms of the 23.8, but part of that
14	23.8 is the leakage associated with the editorial
15	benefit, and part of it relates to other things.
16	We can talk about one of two things. We can
17	either talk about the whole 23.8, in which case you
18	get the 18.5 elevation, or we can talk about a portion
19	of the 23.8, which is the \$214.3 million, and we can
20	talk about where that goes.
21	Q The question was in terms of the \$214
22	million.
23	A Well, my answer is a page and three-quarters
24	long. I tried to trace through. I did the best job I
25	knew how. I spent quite a bit of time on this. I

- 1 attempted to trace through what the figures mean and
- 2 what they include.
- 3 Q As I understand your answer, you went
- 4 through the process of deriving the flat editorial
- 5 pound charge, and the process began with taking
- 6 transportation costs and arriving at so-called first
- 7 cut rates. Is that a fair statement?
- 8 A Yes. That's my choice of words. I've used
- 9 that for some time.
- 10 Q And you were working here with hypothetical
- zones, and you developed first cut rates for those
- zones and a first cut flat editorial pound charge? Is
- 13 that correct?
- 14 A I'm sorry. I don't understand what it means
- 15 to work with hypothetical zones.
- 16 Q You state on page 2 of your answer, "I
- suppose there are only three zones, 1, 2 and 3."
- 18 A I was creating an example here --
- 19 O Yes.
- 20 A -- to try to explain it.
- 21 O So you arrive at first cut rates for those
- 22 three zones, as well as a first cut flat editorial
- 23 pound charge?
- 24 A Yes.
- Q And your first cut flat editorial pound

- 1 charge is 3.1 cents? 3.112 cents.
- 2 A Okay. I would have to read the full answer
- and get it back into my mind again here. It's not
- 4 incredibly short, but I think what you said is right.
- 5 Q And then you refer to a revenue so far
- 6 figure. In other words, using those first cut rates
- you calculate what the revenue would be, and then you
- 8 refer to a deficit.
- 9 A Yes.
- 10 Q Now, the deficit you refer to is simply the
- additional cost that must be recovered, additional
- weight related costs that must be recovered under the
- pound charges in order to meet the revenue
- 14 requirement, the additional revenue beyond that given
- 15 by the first cut rates?
- 16 A It's from the portion of the revenue
- 17 requirement that is to be obtained from the pound
- 18 rates, yes.
- 19 Q That's quite different from the revenue
- 20 leakage associated with the final flat editorial pound
- 21 rate, isn't it?
- 22 A Yes, but when I divide by weighted pounds it
- 23 recognizes that when I elevate the advertising rates
- 24 that the flat editorial pound rate will be elevated as
- 25 well and that the difference between the two then will

- be different.
- 2 Q My question is simply this process that you
- 3 referred to on page 2 of your answer to McGraw-Hill
- 4 Interrogatory 42 is simply part of the process of
- deriving the flat editorial pound rate, and it's quite
- 6 different from the \$214 million, which is the revenue
- 7 leakage associated with the flat editorial pound rate
- 8 after it's been derived.
- 9 A I'm sorry. I don't see that it's different.
- 10 I meant for the example to relate to the question and
- 11 to what was going on.
- 12 Q Well, if you look at page 3 you end up
- deriving a final hypothetical flat editorial pound
- 14 rate of about seven cents. Is that correct?
- 15 A Yes.
- 16 Q And the revenue deficiency associated with
- the flat editorial pound rate would be derived by
- 18 subtracting that seven cents from the zone charges and
- 19 multiplying by editorial pounds. Is that correct?
- 20 A Yes, and that relates to the \$214.3 million.
- It's a similar kind of figure. I think we've been
- 22 clear what that means.
- 23 Q It's a different figure though?
- A Well, it's in my hypothetical, yes.
- 25 Q The \$214 million figure is a different

1	figure	from	the	deficit	between	the	first	cut	rates
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- 2 and the final rates?
- 3 A Oh, certainly.
- 4 O How are they different?
- 5 A Well, in this particular example I
- 6 calculated a flat editorial pound rate to go with the
- 7 first cut zone rates. I've never done that before.
- 8 It's not done in any of the work papers, and I've
- 9 never had occasion to calculate it, but I thought
- 10 well, I can calculate one here for you, and it will be
- 11 clear that such a thing can be presumed to exist.
- Then when I made up the deficit associated
- with that flat editorial pound rate, as well as
- 14 obtained the rest of the revenue needed from the pound
- 15 rates, I pointed out how the --
- 16 0 Isn't that the first cut flat editorial
- 17 pound rate?
- 18 A Well, we're getting 40 percent of the
- 19 revenue here from pound rates, and only part of that
- is transportation. When we build the first cut set of
- 21 rates on transportation, it doesn't get 40 percent of
- 22 the revenue from the pound rates. It gets somewhere
- around 15 percent of the revenue from the pound rates.
- There needs to be this 23 cent elevation
- 25 that we're talking about, which subsumes several

- different things. In this particular example I
- 2 calculated a flat editorial pound rate that would be
- 3 associated with the first cut, and then I showed how
- 4 it was elevated.
- 5 Q And that deficit is very different from the
- 6 concept of the \$214.3 million revenue leakage
- 7 associated with the final ultimate flat editorial
- 8 pound charge?
- 9 A Yes, it is.
- 10 Q If I understand your answer correctly,
- 11 you're saying that the first cut flat editorial pound
- charge pays a portion of that deficit in cost, but my
- 13 question was whether the flat editorial pound charge
- 14 paid any portion of the \$214 million revenue leakage
- associated with the flat editorial pound charge. Do
- 16 you see my confusion?
- 17 A I don't know how to say anything different
- 18 from what I've already said. The \$214 million is a
- 19 special instruction that's based on the final
- 20 resulting rate.
- 21 We decided I believe to call that the only
- 22 way we know how to calculate the level of benefits
- given to the editorial pounds in the end. It's a
- level of benefit defined as the difference between the
- two, but it's not an elevation that occurs to

1	advertising in the rate design process, and it's not
2	an elevation that occurs to advertising relative to
3	what advertising would pay if there's no benefit for
4	editorial.
5	Q Now, there's a revenue requirement for the
6	pound charges for periodical rates, correct?
7	A That's right. You're speaking of the cost
8	for the subclass kinds, the markup times the cost
9	coverage and then take 40 percent of that basically.
10	Q Now, if because of the flat editorial pound
11	charge the editorial pounds are paying less and
12	covering less of those costs, which I think you
13	referred to as the editorial benefit, then those costs
14	that are not recovered from editorial pounds must be
15	recovered elsewhere, correct, and that's the
16	relatively higher advertising zone rates?
17	A I'm sorry. I couldn't follow that clearly.
18	I'm trying very hard to do so. If you want to
19	rephrase the question, I'll try to listen again.
20	Q The \$214 million, is it fair to say,
21	represents the degree of subsidy or editorial benefit
22	in a sense that the editorial pound charge is lower
23	than the zoned advertising pound charges?
24	A You have described the construction of the

\$214.3 million very accurately when you said it's a

25

- 1 summation of some rate differences times some pounds.
- 2 That's what it is.
- Now, I told you that I didn't know any other
- 4 way to calculate the subsidy, but I agreed that a
- 5 creative person that wanted to play around with this
- for a day or two or three and play with numbers might
- 7 be able to construct another definition of what the
- 8 subsidy is, and it would have different
- 9 characteristics.
- The one we're talking about here has a
- 11 certain set of characteristics, and you can't say that
- that entire amount is paid by elevating advertising
- pound rates. I dealt with this over several pages.
- 14 These aren't short answers. I did it in several
- 15 different interrogatories, and you had some follow-ups
- 16 on it.
- 17 I have tried very clearly to map this out.
- 18 You have the spreadsheets that have been used for
- 19 several rate cases on this. I don't know what else I
- 20 can do to help you. I mean, I'm trying very hard.
- 21 O Well, we established this morning that
- 22 editorial pounds paid no charge other than the flat
- 23 editorial pound charge.
- 24 A True by definition.
- 25 Q Right. So editorial pounds are not paying

- for the difference between the advertising charges and
- 2 the flat editorial pound charge times --
- 3 A I mean, that's kind of true by construction.
- 4 That's an empty statement. It's true by definition
- 5 that the difference between somebody's final rate and
- 6 some advertising final rate isn't paid by the final
- 7 rate for editorial.
- 8 Q Sure. If there's a subsidized rate, the
- 9 subsidized rate doesn't cover the subsidy itself.
- 10 A But if there were no editorial benefit, the
- 11 advertising rates wouldn't be what are in the schedule
- 12 right now, so it's not that simple.
- 13 Q But that's not my question. My question is
- 14 simply the fact that editorial pounds do not pay for
- the \$214 million, which represents the difference
- between advertising and the editorial charge.
- 17 A Well, I have argued many times that in
- 18 effect they do. That's what I've tried to explain.
- 19 Q But they don't pay any additional amounts.
- 20 I understand you have some points about the derivation
- 21 of the editorial rate charge, but editorial pounds pay
- 22 no more than the flat rate. Is that correct?
- 23 A I think it's true by definition that you
- 24 can't pay any more than your final rate.
- 25 Q So is it true by definition that editorial

- 1 pounds don't pay any portion of the \$214.3 million
- 2 that represents the subsidy?
- A No. I don't think that's a fair statement.
- 4 Fairness. I'm not sure it's an issue of fairness. I
- 5 don't think it makes sense logically. I don't think
- 6 it has meaning.
- 7 Q And again the \$214 million is the difference
- 8 between the advertising charge and the editorial rate?
- 9 A Shown in the way that you have described,
- 10 yes.
- 11 Q And that is the deficiency between the pound
- 12 charge and the --
- MR. KEEGAN: Mr. Chairman, I want to object
- 14 at this point. You instructed Mr. Bergin to move on.
- 15 He has not moved on. He is still on the same
- 16 question.
- 17 CHAIRMAN OMAS: Yes. Would you move on, Mr.
- 18 Bergin, please?
- 19 BY MR. BERGIN:
- 20 Q Referring you to your response to McGraw-
- 21 Hill Interrogatory 43, in the second paragraph and
- following you go on to point out that if there were no
- flat editorial pound charge and there were no
- 24 editorial benefits at all in the periodicals pound
- 25 rates, then the resultant zone charges would be

- reduced by I believe you calculate 4.92 cents.
- 2 A Yes.
- 3 Q And you arrive at that figure by dividing
- 4 total periodical pounds for the test year before
- 5 rates, 2001 I presume, by the \$214.3 million?
- A Actually it's the inverse of that. Yes.
- 7 The \$214 million is divided by the total pounds.
- You see, there's a fundamental problem here.
- 9 We have decided to get 101 percent coverage from
- 10 periodicals. If you decided to let the editorial
- 11 pounds pay the advertising rates, you would have too
- much revenue, and the coverage would be over 101.3
- 13 percent.
- Then you have to reduce all of the rates to
- 15 get the coverage back down to the designed coverage.
- 16 That's what this does.
- 17 Q Now, under this hypothetical rate structure
- where there's no editorial benefit and you have
- 19 reduced zone charges and those charges apply to the
- 20 full weight of publications --
- 21 A Now, let's be very careful with the word
- 22 hypothetical. I enjoy hypotheticals to no end, but
- 23 this is in fact a rate structure which would occur if
- in fact we didn't have the editorial benefit, so it's
- 25 not only hypothetical. It's practical and realistic

- 1 and could exist.
- 2 Go ahead. I'm sorry. I'll listen to the
- 3 rest of your question.
- 4 Q. You point out that under this -- it is a
- 5 hypothetical rate structure that the zoned rates for
- ADC and SCF would be lower than the current flat
- 7 editorial pound charge.
- 8 A Yes.
- 9 O Now, this is an effect what occurs under
- 10 your proposed --
- 11 A No.
- 12 Q -- rate structure as well, is it not?
- 13 A No.
- 14 Q Under your proposed rate structure, for
- example, the charge for SCF, if I'm correct, would be
- 16 16.6 cents per pound?
- 17 A Yes, but then the editorial would get the
- 18 10.1 cent per editorial pound discount, resulting in a
- 19 net figure which is different.
- 20 Q That would reduce the 16.6 by --
- 21 A 10.1.
- 22 Q Referring you to your response to McGraw-
- 23 Hill Interrogatory 44 --
- 24 A Okay.
- Q -- that interrogatory refers to a 100

- 1 percent editorial publication entering its mail at the
- 2 SCF. I believe you confirmed that under the current
- 3 rate structure it would likely have a cost coverage
- 4 less than 100 percent. Is that correct?
- 5 A Okay. I have to catch up with you here.
- 6 You said 100 percent editorial? Did you say editorial
- 7 or advertising? I thought you said advertising.
- 8 O No. Editorial.
- 9 A One hundred percent editorial entered at the
- 10 destination SCF. What's the question? Were you
- 11 reading my answer or --
- 12 Q Yes. I just wanted to establish that you
- confirmed that that publication, 100 percent
- 14 editorial, entering at the SCF would have the cost
- 15 coverage of less than 100 percent.
- 16 A I think it probably would, yes.
- 17 O Not covering its full cost?
- 18 A Well, I drew a number of schematics to try
- 19 to map out what was going on in your question, and I
- 20 found it difficult to make unequivocal statements all
- inclusive of the kind that you wanted.
- I went through a reasoning process, and I
- think I concluded that what you said is probably true,
- 24 certainly given the fact that there is a per piece
- 25 editorial as well, which tends to lower the coverage.

1	Q Also, entry at the SCF would receive
2	discounts on the P side
3	A Yes, it would.
4	Q as well as the pound side?
5	A Well, yes, but there's no difference between
6	how editorial and advertising are treated in respect
7	to those discounts that you have listed. If you're
8	talking about the per piece DSCF discount is that's
9	what you were talking about?
10	Q That is what I was referring to.
11	A That does not depend on the proportion of
12	editorial content.
13	Q Understood. Referring back to McGraw-Hill
14	Interrogatory 43 and your point that a 100 percent
15	editorial publication entering at the SCF would be
16	paying more under the current rates than it would
17	under your hypothetical regime with no editorial
18	benefits, it's true, is it not, that that publication
19	is not subsidizing any other mail if it has a cost
20	coverage likely below 100 percent?
21	A Using the traditional definitions of cross
22	subsidy, I think what you said is true, but I think we
23	need to be a little bit careful here. All of the

discussion about the development of the zones and the

payment of that editorial benefit were part of pound

24

25

- 1 rates.
- 2 At this point, when you shift to this other
- 3 question and you're talking about the cost coverage of
- a publication entered somewhere, I'm thinking of the
- 5 total cost coverage, not just -- you know, I'm
- 6 considering both the per piece and the per pound
- 7 editorial benefit. Before we were only creating the
- 8 per pound.
- 9 The \$214.3 million has nothing to do with
- the per piece editorial benefit. That's a whole
- 11 separate issue, probably another dozen
- 12 interrogatories.
- 13 Q Understood, but the point is, I mean --
- 14 well, I think you've answered the question. The 100
- percent editorial publication entering an SCF with a
- 16 cost coverage below 100 percent is not subsidizing any
- 17 other mail.
- 18 A And I believe in part it's due to the per
- 19 piece editorial benefit because basically that's like
- 20 a Camp 1 publication.
- 21 We were talking about camps in a section of
- 22 my testimony to which your interrogatory referred.
- 23 Camp 1 would expect to be a reasonably high coverage
- 24 because it's entered locally, so we've got to take it
- from that high coverage down below 100 percent.

- In order to satisfy your question, the way
- we take it down there is by putting in the editorial
- 3 benefit. There's not much per pound editorial
- 4 benefit, but there's some piece editorial benefits,
- 5 and I agreed that it would probably go below 100
- 6 percent, yes.
- 7 Q You referred to it as an adverse result.
- 8 This is in your response to McGraw-Hill Interrogatory
- 9 43.
- 10 A Yes.
- 11 Q That a 100 percent editorial publication
- 12 paying the flat editorial pound charge would be paying
- more than if there were no editorial benefits,
- assuming entry at the SCF. Is that correct?
- 15 A Yes, for a major portion of the volume. I
- 16 think that's a very strange situation where you say
- 17 you're special. You're editorial. We're going to
- design a benefit for you. However, your rates are
- 19 going to be higher than they would have been
- otherwise. I just find that to be very awkward.
- 21 Q That fact that you refer to could be
- addressed by adding dropship discounts to the flat
- editorial pound rate such as the Postal Service
- proposed in 2001. Is that correct?
- A My recollection is that the proposal in 2001

- was limited to either below the DSCF or below the ADC
- or maybe below Zone 1 and 2. There was a small amount
- 3 added to those.
- 4 Q Yes.
- 5 A But I don't understand the relationship
- 6 between. I mean, are you suggesting that if we took
- 7 the existing rate structure and we modified it in some
- 8 sense according to a Postal Service proposal which was
- 9 removed from the settlement, as I understand it, but
- if we modified it that way and then we made up the
- 11 revenue from that that somehow the DSCF editorial
- would not be paying higher rates with its benefit than
- 13 it would otherwise?
- 14 This is getting pretty much of a concoction
- of layers here, and I'm losing my focus.
- 16 Q I'm asking if that would be a reasonable way
- to address what you perceive to be a way to address
- the concern you expressed with the fact that --
- 19 A Well, I don't think it's reasonable. You
- 20 said you're suggesting it would be reasonable, and I
- 21 said no, I don't agree with that.
- 22 O In other words, it would be giving the 100
- 23 percent editorial publication that you referred to a
- lower SCF rate than the flat editorial pound charge?
- 25 A I mean, it sounds like some sort of ad hoc

- adjustment or quick fix, neither one of which often
- 2 has much going for it.
- 3 Q It would address your concern, would it not?
- 4 A Well, I think there are probably a number of
- 5 ways to arbitrarily jerry-rig the rate so that the
- 6 concern goes away. I think our whole complaint
- 7 suggests a reasonable way to do that.
- Q Are there other ways?
- 9 A Well, I think if you take two or three
- 10 creative people and get them in a room, we could
- 11 probably think of a dozen ways.
- You know, if somebody came in with a
- proposed rate design that was a lot better than mine
- 14 I'd like to think that I'd look at it and salute it,
- but I haven't seen that, and I don't know how to do it
- any better than what I suggested.
- 17 O The flow models reflecting Postal Service
- 18 cost upon which the proposed rates are based, they
- were introduced by the Postal Service in the rate case
- 20 R-2000. Is that correct?
- 21 A I think that's right, yes. Witness
- 22 Stralberg did a lot of work on that model, but that
- was the basis. It's a very detailed piece of work in
- 24 fact.
- 25 Q But the Postal Service didn't propose in

1	R-2000	the	kind	of	deaveraging	of	regular	periodicals

- 2 rates that you're advocating here, correct?
- 3 A I think that's correct.
- 4 Q Nor did the Postal Service do so in R-2001?
- 5 A I think that's also correct.
- 6 Q Isn't it fair to say that the Postal
- 7 Service, in approaching the type of problem that you
- 8 are concerned with, has taken a different approach in
- 9 terms of experimental discounts for copalletization,
- 10 pallet discounts, enhanced work share discounts?
- 11 A I think if you read the Postal Service's
- response in the <u>Copallet 2</u> case, they expressly say
- 13 that they do not intend for either one of the copallet
- rates to be a substitute for any kind of fundamental
- 15 reform.
- 16 I think it's also well known in the postal
- 17 community that some further steps in the way of
- 18 fundamental reform have been worked on for several
- 19 years, which I think is a little too long to work on
- 20 it, but it's been in process at a very, very slow
- 21 pace.
- 22 Q And what's the reason for the slow pace?
- 23 A Well, my personal opinion is that they're
- trying to get everybody to agree, and you can't make
- any interesting changes if you want everybody to agree

- to them. You can't make any worthwhile changes.
- Q Is it your understanding that the Postal
- 3 Service is attempting to address the problems that
- 4 would arise from a fundamental restructuring of
- 5 periodicals rates in a measured way and see how they
- 6 could be dealt with without imposing undue increases
- 7 upon large numbers of periodicals mailers?
- 8 A I would hope that they are working seriously
- 9 on how to go about making meritorious changes.
- 10 Whether or not all of us would agree on exactly how
- those changes should be made or not I'm not really
- 12 sure. They have indicated that they are working in
- 13 that direction.
- 14 Q Are you suggesting then that Complainants
- 15 lack confidence that that process which is underway at
- 16 the Postal Service would come to fruition at some
- point in the near future, thus giving rise to the need
- 18 for this complaint proceeding?
- 19 A I personally didn't make the decision about
- 20 whether or not to proceed with this complaint
- 21 proceeding. I personally didn't select the timing. I
- think the Complainants' case speaks for itself.
- 23 Q My question is asking for your understanding
- 24 of --
- 25 A My understanding is that we believe it's

- time to move forward, and this is an effective way to
- 2 do it.
- We also believe, of course, and I don't mean
- 4 to venture into making legal rulings, but I think
- there is also a general feeling that we're so far from
- 6 being an appropriate set of rates that it borders on
- 7 being out of alignment with the Act or is in fact out
- 8 of alignment with the Act, but that's a separate
- 9 question which the complaint itself deals with and not
- 10 necessarily my testimony.
- 11 Q I understand that's your position. My
- 12 question was related to the fact that the Postal
- 13 Service with the same cross data has not made the type
- of fundamental proposals that you have put forth here
- and is in the process of considering what additional
- 16 measures might be necessary and what your
- 17 understanding is as to why Complainants felt it
- 18 necessary to preempt that process.
- 19 A Well, I take your question to be very
- 20 general. We think that the complaint proceeding
- 21 process is a suitable one for pursuing this interest.
- We think that this arena over here at the Commission
- is a suitable place for things to be aired in public,
- for people to have an opportunity to comment, for
- 25 people to make their observations.

- We think there's time to do it, so we are,
- you know, part of this process. That's why we're here
- 3 today.
- 4 Q You don't believe that in the near future
- 5 the Postal Service would propose anything like the
- type of fundamental changes that Complainants are
- 7 proposing here?
- 8 A Well, my opinion about what they're likely
- 9 to do doesn't qualify as expert testimony.
- 10 MR. KEEGAN: Mr. Chairman, I object to the
- 11 question. It asks for speculation on the witness'
- 12 part.
- 13 CHAIRMAN OMAS: Proceed, Mr. Bergin.
- 14 BY MR. BERGIN:
- 15 Q Mr. Mitchell, you propose in lieu of the
- 16 flat editorial pound charge a 10.1 cent per pound
- discount for editorial pounds under the proposed
- 18 rates.
- 19 A Yes.
- 20 And this discount is calculated so as to
- 21 provide the same level of editorial benefit as
- 22 generated by the flat editorial pound charge under the
- 23 current rate structure?
- 24 A Yes.
- Q Which is to say \$214.3 million?

1	A	Please	≘?		
2	Q	Which	is	to	5

- Q Which is to say \$214.3 million? Is that the quantification?
- 4 A I think the 10.1 is basically equal to the
- 5 \$214.3 million divided by the number of editorial
- 6 pounds. It may be that there's a refinement or two
- 7 that came about in the process, but basically that's
- 8 what it is.
- 9 Q You give this in the form of a discount, so
- there is a revenue leakage associated with that
- 11 discount that needs to be built into the rates that
- would result in higher rates, higher zoned rates than
- 13 otherwise. Is that correct?
- 14 A Well, in effect you can leave the zone rates
- where they are, and you can say that editorial will
- pay those zone rates. Then you can give the 10.1
- 17 cents back, and then you are at the same coverage that
- 18 you started with. No further adjustments are needed.
- 19 Q But those zone rates have a component built
- 20 into them?
- 21 A I think --
- Q Well, they have a component built into them
- to cover editorial benefit. Is that correct?
- 24 A Yes.
- 25 Q In fact, in response to McGraw-Hill

- 1 Interrogatory 43 I believe you calculated that
- 2 component of the zoned rate, which is designed to
- 3 cover the editorial benefit, as 4.92 cents.
- A I think the answer is yes, but, as we've
- 5 learned here this morning, one has to be very careful
- 6 with these statements so that if I saw it in writing I
- 7 would trace it through very carefully and make sure it
- 8 qualified properly.
- 9 Q If you need a moment to look at your answer,
- 10 you're free to do that.
- 11 A My difficulty was getting all of your
- question to register in terms of the various numbers
- 13 that you were putting together.
- 14 Q I'm referring actually to the second
- paragraph of your response to McGraw-Hill 43.
- 16 A The question is simply the 4.92 that you
- 17 referred to is a figure which could be used to reduce
- all rates to give away the \$214 million, and instead
- of doing that we have given a per pound editorial
- 20 benefit, so --
- 21 O Understood. My question was simply whether
- the 4.92 cents represents the component in the zoned
- advertising charges, the component that is added to
- the zoned advertising charges in order to fund the
- 25 editorial benefit.

1	A Since the 4.92 is derived by dividing by
2	total pounds instead of by advertising pounds, I doubt
3	if you can say that.
4	Q The 4.92 is a component of the advertising
5	charge as well as the editorial pound charge, correct?
6	A I think it says the 4.92 cents is the \$214.3
7	million divided by total pounds, not just advertising
8	pounds. This is on the fifth line of the answer in
9	the second paragraph.
10	Q Referring you to your answer to McGraw-Hill
11	Interrogatory 21.
12	A Okay.
13	Q You confirmed that under your proposed rates
14	with the editorial benefit given in the form of a 10.1
15	cents per pound discount, rather than a flat editorial
16	pound charge, that a relatively low cost mailers would
17	see a greater percentage benefit than relatively
18	mailers who pay a relatively high postage amount?
19	A Is that the end of the question? It says
20	please confirm that if a high zone mailer in current
21	total postage of 60 cents per piece prior to the
22	application in the proposed editorial pound discount,
23	while a low zone mailer incurred total postage of 25.
24	And each piece weighed one pound and was a
25	hundred percent editorial. The proposed editorial

- 1 pound discount would result in a greater than 40
- 2 percent reduction for the low zone piece, but less
- 3 than 17 percent in the high zone, and I confirmed
- 4 that.
- 5 And that has to do with the fact that
- 6 currently a Zone 8 piece is given a phenomenal benefit
- 7 in the flat editorial rate.
- 8 Q However, this phenomenon of giving a greater
- 9 percentage editorial benefit to low cost mailers
- 10 rather than high cost mailers would occur regardless
- of the reason for the high cost of -- the high postage
- 12 cost for any particular mailer. Isn't that correct?
- 13 A I think that there was anything in here
- 14 about giving a greater percentage to a high cost or a
- low cost mailer. I think it had to do with the zone
- that they mailed in, and it was only on their
- 17 advertising pounds.
- I did not understand your question when you
- 19 talked about high and low cost mailer.
- 20 O I mean, isn't it -- McGraw-Hill
- 21 Interrogatory Number 21 doesn't refer to a editorial
- 22 percentage. It simply refers to costs, and one mailer
- 23 having a total postage of 60 cents per piece, and the
- other mailer having a total postage of 25 cents per
- 25 piece.

- 1 A I don't think it refers to costs. I think
- 2 it refers to postage. It assumes -- usually when you
- 3 say costs, I mean postal service.
- 4 Q All right. Referring to postage.
- 5 A Okay.
- 6 Q And you have taken a one pound piece, and
- you say that given the rates, suppose a Zone 8 cost 60
- 8 cents, or a postage of 60, and Zone 1 and 2 are
- 9 something close, page 25, and each one of them gets a
- 10 10.1 percent discount.
- 11 A Correct.
- 12 Q A 10.1 cent per pound reduction, and you are
- 13 saying this is a different percentage reduction for
- 14 each person?
- 15 A Yes. And I agreed with that, and I have
- 16 explained in my testimony why that is a reasonable way
- 17 to structure rates. In other words, I think if you
- 18 wanted to charge a Zone 8 piece a lot more overhead,
- 19 and if you are only charging a dollar instead of 60
- 20 cents, we would not be able to give them the same
- 21 percentage reduction to each one.
- 22 If we have a construction where there is a
- 23 system of designing rates and you are developing drop
- 24 ship discounts in effect, we have a system here that
- does not accommodate the same percentage reduction in

- 1 each cell very well.
- 2 And I have explained in my testimony why
- 3 that is a bad alternative.
- 4 Q Basically, this would result in further
- 5 lowering of cost coverage for low cost mailers?
- 6 A I don't understand the low cost.
- 7 Q Well, referring to the 25 cent --
- 8 A Oh, for the low zone?
- 9 Q Yes.
- 10 A Well, I think that you just got through
- pointing out a few moments ago when you looked at the
- rate scales, you looked at the DSCF rate of 16.6 cents
- a pound, and if you take 10.1 off of that, we are down
- 14 to 6.5.
- 15 So it looks to me like the low zone
- editorial is giving a substantially low pound rate
- 17 under this proposal. I don't know what pound rate
- they would give it if you developed some sort of a
- 19 scheme involving a percentage reduction in each zone,
- and one could consider a percentage reduction in each
- 21 zone.
- I have considered -- 20 years ago I
- 23 considered percentage reduction in each zone, and it
- 24 has a whole strand of bad characteristics, and I have
- tried to explain those in my testimony. I don't think

- 1 it will work.
- 2 Q And under your proposal for the 10.1 cent
- 3 per pound discount, there is a shifting in the
- 4 distribution of the editorial benefit?
- 5 A Yes, there is.
- 6 Q Away from high cost mailers?
- 7 A Away from Zone A.
- 8 Q Well, high cost mailers in general. In
- 9 other words, Zone 8 or otherwise, and towards low cost
- 10 mailers?
- 11 A Well, I would say it is a shift to a more
- 12 balanced and reasonable way to provide the benefit. I
- don't view it as just shifting from one mailer to
- 14 another. I didn't focus on what different mailers --
- what I wanted them to wind up paying.
- I focused on the reasonable way to recognize
- 17 costs, and a reasonable way to accommodate the mark-
- up, and a reasonable way to give drop ship discounts,
- 19 and a reasonable way to give a benefit.
- 20 And so I think the -- as far as I am
- 21 concerned, the meritorious reference point is what we
- 22 proposed, and you are pointing out that relative to
- the old scheme that my scheme has some unusual
- 24 characteristics.
- Like under the old scheme, it is unusual.

- 1 Not my proposal. I am sorry if I am going to --
- 2 Q Please refer to your response to NNA
- 3 Interrogatory Number 21, please.
- 4 A Let me see. Okay.
- 5 Q Now, as I understand it, in this
- 6 interrogatory response, you are suggesting that if it
- is appropriate to give a subsidy at all, and if you
- 8 were talking about a subsidy for an editorial matter,
- 9 that the subsidy should be tailored to meet particular
- needs perceived, rather than providing a general
- subsidy for a broad group in order to solve the
- 12 problems that only a few members of that group would
- 13 have. Is that a fair statement?
- 14 A Well, as soon as you ask the word should --
- Well, you introduced it with the use statement and the
- 16 use statement is pretty important. If you decided to
- 17 give a certain kind of benefit, then it is important
- to design the scheme so that the intended recipients
- 19 get the benefit and you don't give it to a wide range
- 20 of others.
- That is basically what you said, and I think
- 22 you had the word if in your question. So I think that
- you are right. Well, I mean, this question, this NNA
- 24 21, refers to Footnote 16 in my testimony, which
- discusses particular issues. So that is the reason

- that I responded with the example that I did.
- 2 Q And to the extent that the editorial benefit
- is designed to promote the widespread dissemination of
- 4 periodicals mail, by assisting the PI Zone editorial
- 5 publications, then that purpose is certainly served by
- the flat editorial pound charge, rather than the 10.1
- 7 cent discount that you proposed?
- 8 A I think you started out by saying to the
- 9 extent that it is designed to cause this widespread
- 10 dissemination to occur, I think the greater part of my
- 11 testimony, and certainly my appendix raises a question
- about whether or not it does. and I don't think it
- 13 does.
- So if it doesn't, then it doesn't make much
- sense to say, well, we have designed it to do this. I
- don't think that it accomplishes any effect, and I
- think that the effect caused by program needs to be
- part of the justification for that program.
- 19 Q But certainly the 10.1 cent per pound
- 20 discount that you propose does not address any issue
- 21 of the widespread dissemination of editorial content.
- 22 A Well, we have certainly used a substantial
- benefit to editorial in a very balanced sort of way,
- 24 and I think the current skewing arrangement does not
- 25 have the effect of

- 1 making information available on a more widespread
- 2 basis than it would be otherwise. So I don't think
- 3 you can say that the 10.1 is in any sense defective.
- 4 CHAIRMAN OMAS: Excuse me, Mr. Bergin. Let
- 5 me interrupt. Are you at a point where we could sort
- of break, and take our morning break now, and we will
- 7 come back about five minutes after 11:00?
- 8 MR. BERGIN: That will be fine, Mr.
- 9 Chairman.
- 10 CHAIRMAN OMAS: Is that okay with you?
- 11 THE WITNESS: Yes.
- 12 · CHAIRMAN OMAS: Thank you. We will take a
- break until five minutes after 11:00. Thank you.
- 14 (Whereupon, at 10:53 a.m., the hearing was
- recessed and resumed at 11:10 a.m.)
- 16 CHAIRMAN OMAS: All right. Mr. Bergin,
- 17 would you like to continue? I'm sorry that I am five
- 18 minutes late.
- BY MR. BERGIN:
- 20 Q Thank you, Mr. Chairman. Mr. Mitchell, with
- 21 regard to your proposed 10.1 cent discount for
- 22 editorial pounds, is it fair to say that that discount
- 23 would favor heavier weight now?
- 24 A Well, I quess for piece discounts, you are
- seeing the same -- under our proposal as they are now.

1	Q But 10.1 does not favor I don't
2	understand how it favors heavier mail any more than
3	the current it is the same amount of money, and it
4	is given on the pounds. I don't understand how it
5	favors heavier mail any more than the current discount
6	does. What do you mean by the current discount?
7	A Well, with the current discount, we have a
8	flat editorial rate, and obviously if you are heavy,
9	then that benefit relative to advertising is larger.
10	It seems to me that the current rates have a benefit
11	for heavy pieces, too. I mean, if you conceive of a
12	one pound or two pound pieces of editorial going to
13	Zone 8, it seems to me that they get a miraculous
14	benefit. I don't know if there are any 100 percent
15	editorial pieces going to Zone 8 that are heavy.
16	It seems to me like they would have to have
17	an incredibly substantial reason for mailing to create
18	that much editorial.
19	Q Well, if we look at a four ounce piece of
20	mail, a hundred percent editorial, then it would
21	receive a 2.5 cent discount per piece under your
22	proposal.
23	A Yes, which is also what we receive under the
24	current rates in an average zone distribution.

25

Q Now, under your proposal the zoning rates

- 1 would be elevated by a component in order to fund the
- 2 editorial benefit; is that correct?
- 3 A Yes.
- 4 Q And that component from the editorial
- 5 benefit, I believe we calculated it at 4.9 cents? Is
- 6 that correct?
- 7 A I am trying to remember. Was it 4.92 or
- 8 something? I am trying to remember.
- 9 Q That was in your response to McGraw-Hill 43.

10

- 11 A The 4.92 was the possible reduction in all
- 12 pound rates if you had no editorial benefit built in?
- 13 O Yes.
- 14 A Okay. Ask your question again?
- 15 Q Under your proposed rates for the zone pound
- 16 rates contain a component in the amount of 4.92 cents,
- or comparable to 4.92 cents, in order to fund the
- 18 editorial benefit?
- 19 A I think, yes. They have the same component
- as now. In other words, except for the percentage of
- 21 the revenue that comes from the pound rates in
- general, the advertising pound rates are constructed
- as now, and they cover the editorial benefit as now.
- Q Mr. Mitchell, is it fair to say that for a
- 25 four ounce piece of mail, assuming under your proposal

- a discount of 2.5 cents for editorial, that that
- 2 editorial benefit would be outweighed by the extra
- amount that mailer pays in order to -- from the
- 4 editorial benefit?
- 5 A I don't think so, because I think that the
- 6 4.92 would be subtracted from my pound rates, and I
- think it would be a choice of taking my pound rate
- 8 minus 10, or taking my pound rate -- my pound rate,
- 9 minus 10.1, which they would get under our proposal,
- and my pound rate, minus 4.92, which they would get
- 11 under your suggestion.
- 12 So it seems to me like the pound rate, minus
- 13 10.1, is lower than the pound rate minus 4.92.
- 14 Assuming that I understand it.
- 15 Q Well, I am talking about a lightweight piece
- 16 that doesn't get -- that gets left with an editorial
- 17 benefit because of its lower weight, instead of 10.1
- 18 cents per piece if it were --
- 19 A Well, it is not per piece. It is per pound.
- 20 O It is per pound, but if the particular mail
- 21 weighs a quarter of a pound, and it gets only 2.5
- 22 cents per piece discount.
- A Well, yeah, and the 4.92 cents a pound,
- 24 applied to a quarter of a pound, is just over a penny
- 25 per pound.

1	2	But	whv	would	vou	reduce	the	4.92	cents	tic

- the light weight piece? I mean, isn't it fair to say
- 3 that although the light weight piece will incur a
- 4 lower zone charge, that that is because its
- 5 transportation costs are less, and not because there
- is any less of a 4.92 cent component to a paper
- 7 editorial?
- 8 A I'm sorry, I don't follow you. I don't know
- 9 what you asked.
- 10 Q The four ounce piece of mail will pay a zone
- charge that includes the 4.92 cent component for
- 12 editorial.
- 13 A And it is what, 10.1 less than that under
- 14 our discount?
- 15 Q My point is that for the lower piece of
- 16 mail, it gets a reduced editorial benefit that is more
- 17 than offset by the added amount it pays in the zone
- 18 charge in order to fund that benefit. It receives 2.5
- 19 cents.
- 20 A That is on a per piece basis.
- Q Yes. And it pays 4.92 cents in order to
- 22 fund editorial benefit.
- 23 A You mean, why don't we say it pays 4.92 and
- it gets a discount of 10.1. Doesn't that make it
- 25 better off regardless of the weight?

- 1 Q Well, if it is a heavier piece, that would
- 2 be the case.
- 3 A These are all on a per pound basis, and I
- 4 don't understand why the weight makes a difference.
- 5 Q The lower the weight, the lower the discount
- 6 in dollars and cents terms.
- 7 A When you express it on a per piece basis?
- 8 Q Yes.
- A And then you have to express both the 10.1
- and the 4.92 on a per piece basis.
- 11 Q Well, that is my question. Certainly the
- zone charge that the piece pays is reduced if the
- piece is wider. But my question is, isn't it fair to
- say that the reduction in the zone charge for the
- 15 lighter weight piece reflects the lower transportation
- 16 cost incurred by the lighter weight piece?
- 17 It doesn't mean that there is any less of a
- 18 4.92 cent component in the zone charge in order to
- 19 fund editorial benefit.
- 20 A I didn't understand when you shifted to a
- 21 discussion of transportation. These benefits for
- 22 editorial are not cost based, and have no relation to
- 23 transportation costs.
- Q Well, let me refer you to your response in
- 25 McGraw-Hill Interrogatory 41.

- 1 A Okay.
- 2 Q This interrogatory asks you to explain how a
- 3 23.8 cent amount, and just basically a component of an
- 4 amount added on to each zone charge, is recovered from
- 5 the DADC, DSCF, and DDU rates?
- 6 A It was added on before the discounts were
- 7 added on.
- 8 Q Right.
- 9 A And the discounts were negative.
- 10 Q You note in this interrogatory response that
- 11 the 23.8 cents is identical to all zones, and the per
- 12 pound portions of non-transportation cost avoidances
- are subtracted from the DADC, the DSCF and DDU level.
- 14 Do you see that?
- 15 A Yes.
- 16 Q And then in the second to last sentence, you
- state that it would be appropriate to view the removal
- of non-transportation costs avoidances as you are
- moving a portion of the non-transportation costs. But
- 20 not as you are moving any of the editorial benefits.
- 21 A Yes.
- 22 Q Is my understanding correct that you are
- stating here that the cost avoidances, which are
- 24 deducted from the zone charge in order to arrive, for
- example, at a DSCF charge, offsets transportation

- 1 costs, but they don't offset the component of the zone
- 2 charge that fund editorial benefits?
- 3 A Yeah, except that it might be non-
- 4 transportation.
- 5 Q All right. And so my further question is
- 6 whether by the same token when you are talking about a
- 7 lighter weight piece paying a lower dollars and cents
- 8 zone charge because of its light weight, is it fair to
- 9 say give the light weight as offsetting non-
- transportation costs, rather than the 4.92 cent
- 11 component of the zone charge that fund editorial
- 12 benefits.
- 13 A I didn't understand. We might be able to
- develop some schematics that attempt to trace these
- 15 costs. I tried to do that in my interrogatory
- 16 responses in effect, but going back to your original
- question, which is something to do with the 4.92 and
- the 10.1, and the quarter-ounce piece, and I don't
- 19 understand why the weight of the piece makes any
- 20 difference when these are all expressed on a per pound
- 21 basis.
- 22 And I can't follow what costs you are really
- 23 trying to trace and the dollars that you are trying to
- 24 move around.
- Q Well, I will try just once more to simplify

- 1 it. It is not a question of tracing costs, because
- the 4.92 cents doesn't reflect transportation and non-
- 3 transportation costs. AThat's right. It is part of
- 4 the benefit.
- 5 Q That forms the benefit, and my question is a
- 6 lighter weight piece, assuming it is four ounces, that
- 7 piece would receive a 2.5 cent editorial discount
- 8 under your proposal, which would be more than offset
- 9 by the amount built into the zone charge, the 4.92
- 10 cents.
- 11 A The 4.92 cents on a quarter of a pound is
- what, a one-and-a-quarter cents?
- 13 Q And my question is just as you suggested in
- 14 your response to McGraw-Hill Interrogatory Number 41,
- it is not appropriate to consider the component
- 16 funding editorial benefits as reduced. It is more
- appropriate to say that a reduction of the zone charge
- 18 for weight reflects transportation cost savings.
- 19 A There is a transportation or a non-
- 20 transportation built into the DSCF discount, but your
- 21 4.92 and your 10.1 are entirely associated with an
- 22 editorial benefit, there is no cross-over to
- transportation or to anything else. And 4.92 cents
- 24 per quarter pound is approximately one-and-a-quarter
- 25 cents.

1 And the 10.1 you said is approximately	1	And the	e 10.1 y	ou said	is a	approximately	, 2
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- 2 1/2. So if you say that their rates were elevated by
- 3 1.1-1/4 in order to develop the rates, and then you
- 4 have a 2-1/2 cent discount, aren't they better off
- 5 with the 2-1/2 cent discount?
- 6 Q Let me refer you again to your response to
- 7 McGraw-Hill Interrogatory 41. In the second to last
- 8 sentence, you state that it would be appropriate to
- 9 view the removal of, quote, "C" as removing a portion
- of the non-transportation costs, and "B", but matters
- removing any other editorial benefit in "B".
- 12 And my question is why do you state that it
- would not be appropriate for the removal of the costs
- 14 that you refer to as removing any of the editorial
- 15 benefits?
- 16 A Well, I quess the answer is that the 23.8
- 17 cents includes some non-transportation costs, and when
- 18 you purposely take out those through DSCF, then it
- must be the non-transportation portion of the 23.8
- that you removed. I don't know anything else to say.
- 21 Q You are suggesting in response to this
- 22 interrogatory that the lower DSCF charge nevertheless
- pays the full 4.92 cent component for editorial
- 24 benefits?
- 25 A Yes.

1	Q And my question is it likewise fair to say
2	that the lower cost lightweight fees would pay the
3	full 4.92 cent component for editorial benefit?
4	A It is not 4.92 cents. It is 4.92 cents per
5	pound, and for a quarter-pound piece that is not a
6	whole lot.
7	Q Referring to McGraw Hill Interrogatory
8	35A,
9	A Okay.
10	Q this interrogatory asks you to confirm
11	that for a 100-percent editorial periodical published
12	weekly, annual subscription for \$20, and having a
13	circulation net of \$5, it would be profitable to drop
14	a Zone 8 subscriber under the proposed rate structure
15	if it resulted in an increase of 10.1 cents of per
16	piece mail to Zone 8. Your response was "not
17	confirmed."
18	It would, in fact, be profitable to drop a
19	Zone 8 subscriber in the circumstance described. Is
20	that correct?
21	A Well, I found this to be a very strange
22	question. The context of my testimony and my model is
23	would it be profitable to drop a Zone 8 and keep the
24	others, and if that occurred, then there would be a
25	change in the distribution of information, but you've

- created a situation where it's profitable to drop all
- zones and go out of business. So, of course, it's
- 3 profitable to drop Zone 8, but I don't see that as a
- 4 meaningful thing to say.
- 5 Q How do you conclude that it would be
- 6 profitable to drop subscribers in all zones under
- 7 the --
- 8 A Go through the math. It's profitable to
- 9 drop Zone 8. It's profitable to drop Zone 7. It's
- 10 profitable to drop Zone 6. It's profitable to drop
- 11 every zone. You specified a circ. net. Go back to
- 12 the equation and look at it.
- 13 Q Isn't it true that periodicals receive
- revenues in addition to subscription revenues?
- 15 A Yes, they do.
- 16 O And we posited a 100-percent editorial, so
- we're not talking about advertising, but there are
- 18 newsstand revenues. There could be revenues from data
- 19 bases and so forth. Do you agree with that?
- 20 A I certainly agree that there are newsstand
- 21 revenues and other types of revenues that play into
- this. I don't see that they have much to do with the
- 23 zone distribution of your subscribers.
- 24 O It is fact that under this scenario, and
- 25 this is just one example, a Zone 8 subscriber would be

- 1 making a negative contribution financially to the
- 2 revenues, assuming a rate increase under the
- 3 proposed --
- 4 A You set up so that every zone is making a
- 5 negative contribution. If you're going to start
- 6 pointing to extra revenues for trade shows and selling
- of mailing lists, it seems to me, if you drop these
- 8 Zone 8 subscribers, you can't sell them on your
- 9 mailing list either, and you probably can't invite
- 10 them to a trade show. I mean, you could explore some
- of these things if you wanted to, but I don't think
- that refinements like that are going to change the
- 13 conclusion here.
- 14 Q Well, now this question assumed a 10.1 cent-
- per-piece postage increase if mailed from Zone 8.
- 16 Presumably, that would contemplate lower increases to
- 17 lower zones. A lower zone mailer would not pay 10.1
- 18 cents.
- 19 A Well, when I worked on Item A, I laid out
- the equation that it refers to in my text, and I
- looked at all of the components, and I drew in numbers
- 22 for them. I went through a detailed review process.
- 23 I'm looking at your question now, and the end of the
- 24 question in Part A says, "if it resulted in an
- increase of 10.1 cents per piece," so are we talking

- about a one-pound, 100-percent editorial, presumably
- 2 it weighs a pound? How could it result in an increase
- of 10.1. I remember putting in the circ. net of \$5.
- 4 I remember putting in the subscription rate. I
- 5 remember putting in 100-percent editorial. At this
- 6 point, I can't tell you that I remember focusing on a
- 7 sentence which talks about a result of an increase in
- 8 10.1 cents per piece. I'm not sure I understand where
- 9 that came from.
- 10 Q Well, this is a hypothetical, but if you
- 11 assumed that the increase was 10.1 cents per piece in
- 12 Zone 8, then it would follow logically that the
- increases in lower zones would be less.
- 14 A The increase of 10.1 cents per piece -- this
- is not per pound.
- 16 Q No. It assumes a one-pound piece.
- 17 A So it's an increase of 10.1 relative to
- 18 what?
- 19 O To the current rates.
- 20 A I don't think that formula it refers to
- 21 has -- I don't know how to relate that to the
- 22 framework of the formula. I'm lost.
- 23 Q Isn't it true that for a 100-percent
- 24 editorial publication, under your proposed rates, the
- 25 rate increases would be higher in the higher zones

- 1 than in the lower zones?
- 2 A Yes.
- 3 Q So regardless of where the 10.1 cents-per-
- 4 piece savings in Zone 8 comes from, -- it could be an
- 5 arbitrary element of this hypothetical -- it would
- follow that pieces mailed in lower zones could receive
- 7 a lesser increase under the proposed rate structure.
- 8 A The question refers to page 65, which
- 9 attempts to focus on a particular situation, and that
- 10 is --
- 11 Q Could you answer my question?
- 12 A No, I can't. I'm having a very difficult
- 13 time focusing on it. I don't understand it.
- 14 Q You do agree that under the proposed rate
- 15 structure, there would be greater increases in the
- 16 higher zones than in the lower zones.
- 17 A I think that's true, yes, if there are
- 18 increases at all.
- 19 Q Would you please refer to your response to
- 20 ABM 57?
- 21 A Okay.
- 22 Q Now, this interrogatory referred to the fact
- that pound rates play a lesser role in the current
- 24 rate structure than they did prior to reorganization
- and then asks whether the contribution to inefficiency

- of a flat editorial rate has, therefore, declined
- 2 substantially. And you respond -- I don't know how
- responsive it is, but you state that there is no
- 4 longer a need to subsidize higher-zone distribution.
- In support, you go on to note that the spread between
- 6 Zone 1 and Zone 8 was 17 cents in 1970 and is
- 7 currently 30 cents. Can you explain to me how those
- 8 spreads that you refer to in your response to ABM 57
- 9 affect whether or not there is a need to subsidize
- 10 higher-zone distribution?
- 11 A Well, the spread is used directly in
- 12 calculating the additional postage for Zone 8, so it
- 13 seems like it's a relevant reference point for the
- 14 distribution. I mean, the spreads are very important
- 15 figures. They are the drop-ship discounts. They are
- the things that mailers respond to.
- 17 O The spread today is 30 cents, --
- 18 A Yes.
- 19 Q -- and the spread in 1970 was 11.8 cents.
- 20 A Yes.
- 21 Q How do you conclude from that there is
- 22 no longer a need to subsidize higher-zone editorial
- 23 matter?
- 24 A Well, the question wanted to reach a
- 25 conclusion that contribution to inefficiency, whatever

	1	that	actually	is,	that	the	contribution	to
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- 2 inefficiency has declined, and I don't quite
- 3 understand clearly what contribution to inefficiency
- 4 is, but it's very clear to me that increases in
- 5 efficiency have to do with mailers making efficient
- 6 changes. The mailers are much more responsive to rate
- differences now than they were in 1870, and these
- 8 responses are based on the differences.
- 9 O So is it fair to say, then, that the spread
- 10 between Zone 8 and Zone 1, which is higher now in
- terms of dollars and cents than it was in 1970, does
- not provide any support for your statement that there
- is no longer a need to subsidize higher-zone
- 14 distribution?
- 15 A No. I don't understand that statement.
- 16 Q Do these spreads support that statement that
- there is no longer a need to subsidize higher-zone
- 18 distribution?
- 19 A I think I've shown with the spreads that
- 20 exist that mailers wouldn't respond by dropping higher
- zones, and I think the subsidy for the higher zone was
- for the purpose of keeping people from dropping them.
- 23 Q So this goes to the analysis in your
- 24 Appendix A, the analysis of ad revenue and whether
- 25 it's profitable on that basis to drop a Zone 8

- 1 subscriber.
- 2 A I think so. The question refers to page 11,
- 3 lines 19 to 22, and my recollection is that page 11 --
- 4 let me look back at page 11. The purpose of page 11,
- 5 I think, was to discuss why it is that eliminating the
- flat editorial rate now would not cause the difficulty
- 7 that it might have in 1917, and the reference was to
- 8 the pound rates playing a substantially different role
- 9 than they did then. The rates at that time were 100-
- 10 percent pound rates, and now we have piece rates.
- 11 Q You're talking about 1917?
- 12 A Yes.
- 13 O Your answer to ABM 57 is comparing 1970 and
- 14 1990. Are you saying there has been some material
- 15 change in that period relating to the spread between
- 16 Zone 1 and Zone 8 that affects whether there is a need
- 17 to subsidize widespread dissemination of editorial
- 18 content?
- 19 A So your question has to do with the fact
- that the current spread is larger than in 1970;
- therefore, we need to be more concerned about whether
- or not mailers would drop Zone 8. I think, corrected
- 23 for inflation, it's probably not higher than it was in
- 24 1970.
- O Excuse me?

- 1 A I think, corrected for inflation, it's
- 2 probably not higher than it was in 1970.
- 3 Q What do you mean, "not harder"? What's not
- 4 harder?
- 5 A Not higher.
- 6 Q Not higher?
- 7 A In other words, I refer to the 30 cents
- 8 currently and the 11.8 cents in 1970, and I think you
- 9 said that because the 30 cents was larger than the
- 10 11.8, that you might have some reason to be concerned
- 11 that Zone 8 needed a subsidy.
- 12 Q Or didn't need a subsidy.
- 13 A I thought your suggestion was maybe that
- 14 they did.
- 15 Q Well, I'm asking you a question about your
- answer to ABM 57, and you begin in your first
- paragraph by stating, "There is no longer a need to
- 18 subsidize higher-zone distribution." That's a flat
- 19 assertion. And then in the next paragraph you go on
- 20 to discussion, compared to spread between Zone 8 and
- 21 Zone 1 today with the spread in 1970, and as you just
- 22 pointed out, the difference between those spreads
- 23 could be accounted for by inflation. I'm just asking
- you whether there is a connection between your
- 25 response to ABM 57 that there is no longer, in your

- 1 view, a need to subsidize Zone 8 and your subsequent
- 2 discussion about the spreads between Zone 8 and Zone 1
- 3 in the zoned charges. Maybe there is not.
- 4 A I'm sorry. I got lost again.
- 5 Q Well, I'll repeat the question. You state
- 6 in your response to ABM 57 that there is no longer a
- 7 need to subsidize higher-zone distribution. It
- 8 appears that as a reason for that assertion by you,
- 9 you're referring to the difference in dollars and
- cents between the spread among the zone rates in 1970
- 11 as compared with today. Is that correct?
- 12 A I think that the second paragraph, which
- goes to the spreads, is more a response to the
- 14 question of efficiency than to the question of whether
- or not there is any longer a need to subsidize it, and
- 16 I'm pointing out that since the guestion asked about
- 17 contribution to inefficiency, I wanted to point out
- that the efficiency issue is very much related to the
- zone differences, and I'm saying that we still have
- 20 substantial zone differences, and I'm saying that
- 21 mailers are in a position to react to those even more
- than they were in 1917, and so I think that whole
- 23 paragraph goes more to the efficiency notion than to
- 24 whether or not someone would drop a higher zone.
- Q Could you refer to your response, please, to

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- 2 A That's the one with the attachments.
- 3 Q Yes, and I'm referring to Attachment B on
- 4 page 3.
- 5 A Okay.
- 6 Q On page 3, paragraph 13, the final -- I
- 7 guess it's the second-to-last sentence, the last two
- 8 sentences: "In 1917, all of the editorial benefit was
- 9 on the pound rates, and the benefit was highly skewed
- 10 toward distance. Now, less than half the editorial
- 11 benefit is given in the pound rates, and this limited
- 12 portion is mildly skewed toward distance."
- Doesn't that indicate that the degree of
- what you refer to as skewing in the flat editorial
- pound rate has declined over time to the point that
- there is only a mild skewing under the current rates?
- 17 A Well, the fact that less than half is given
- in the pound rates is due largely to the advent of the
- 19 per-piece editorial discount. So it doesn't have
- 20 necessarily to do with the fact that the role of the
- 21 pound rates is any different; it's just that another
- layer has been added. But it's also true that in 1917
- 23 we were talking about a piece going to Zone 8 having a
- 24 total postage bill which is five times as much as the
- total postage bill for something going to a closer

- zone. That was a very, very, very big difference.
- In the pound rates now, relative to that,
- 3 we're less skewed. I'm not saying the skewing that we
- 4 have now is insignificant or not meaningful. I think
- 5 it is significant, and I think it is meaningful, but
- 6 relative to the situation that was being proposed in
- 7 1917, we're dealing with an entirely different
- 8 situation here.
- 9 Q Now, any skewing in the current rates is
- 10 mild. Is that correct?
- 11 A It's mild relative to what was proposed in
- 12 1917. Congress had been charging one cent per pound
- for stuff going to Zone 8, and a proposal was to
- 14 charge something like eight or nine cents a pound.
- 15 That means Zone 8 would have been -- I've calculated
- these ratios before, but I remember coming up with
- 17 five to eight times as much to send a piece to Zone 8
- as to Zone 1 and 2. We're not talking about that kind
- 19 of situation now.
- 20 Q The ratio today between Zone 8 and the flat
- 21 editorial pound rate would be lower than the ratio in
- 22 1970. Is that a fair statement?
- 23 A You want a ratio between Zone 8 and the flat
- 24 editorial rate. I think, in 1917 --
- 25 0 1970.

- 1 A Okay. 1970. You want a ratio between Zone
- 8 -- I haven't got the 1970 rates in front of me.
- 3 Q I believe, in the response to ABM 57, you
- 4 indicated that the Zone 8 rate was 17 cents.
- 5 A I was talking about the total postage bill
- 6 in the ones I just gave you.
- 7 O I'm not talking about 1917; I'm talking
- 8 about 1970.
- 9 A Okay.
- 10 Q The Zone 1 rate was 5.2 cents.
- 11 A Okay. And the Zone 8 was 17, so it was
- 12 about three times.
- 13 O A little over three times.
- 14 A Right. And that would have been total
- 15 postage bill. That's right.
- 16 Q And currently?
- 17 A We're talking about 60 versus 20 right now,
- 18 but that's only the pound portion of the total postage
- 19 bill.
- 20 Well, in your response to ABM 57, you were
- 21 working with the proposed zone charges, I take it, not
- 22 the current zone charges because you've taken the
- 23 position in this case that the current zone charges at
- the higher zones have been miscalculated and were
- 25 unduly high. Is that correct?

- 1 A In the settlement, yes, but this response in
- 2 57 says "in the current rates."
- 3 Q Yes, but you end up with a difference, a
- 4 spread, of 30 cents.
- 5 A Yes.
- 6 O Now, the spread under the current rates is
- 7 more like 39 cents, isn't it?
- 8 A I'm sorry. In the current rates, the
- 9 corresponding difference is 30 cents. That goes to
- the current rate schedule. Zone 1 and 2 is 24.8.
- 11 O Zone 8 is 63.8
- 12 A Right. And if you take 63.8 minus 24.8,
- 13 what do you get?
- 14 Q I get 39 cents.
- 15 A Thirty-nine instead of the 30 that I have
- 16 here?
- 17 Q Well, if you look at the proposed rates, you
- have a Zone 8 charge of 49.8 and a Zone 1 of 19.1
- 19 cent. The difference there is 30.
- 20 A Okay. I don't believe that I was looking at
- 21 proposed. I may have made a typographical error. I'm
- 22 not quite sure right now, but it wouldn't have been
- appropriate to look at proposed. It would be 30.7 in
- the proposed pound rates. Is that what you got?
- 25 Q Right. In the proposed zone pound rates, I

- was doing to say they are the same as the current but
- for the 30 percent revenue recovery as opposed to 40
- 3 percent. Is that right?
- 4 A But for what revenue recovery?
- 5 Q In other words, you're recovering only 30
- 6 percent of the total periodicals revenue from the
- 7 pound charges rather than 40 percent.
- 8 A Yeah, but that doesn't affect the
- 9 differences. It affects the levels only.
- 10 O That's why I thought you might have been
- using the proposed rates here rather than the current
- rates and getting the spread. But in either event,
- the percentage, the degree to which Zone 8 is higher
- than Zone 1, it's lower than 3-to-1 currently under
- either the current rates or the proposed rates.
- 16 A Well, you're looking at pound rates in this
- paragraph only. In 1970, that's all there was was
- 18 pound rates. There weren't any piece rates, so in
- 19 1970 it was total postage bill.
- 20 Q Is it fair to say that the degree of
- skewing, as you put it, has declined over time in
- 22 terms of the spread between --
- 23 A Yes, I think it has.
- 24 Q Is there any factor that's occurred since
- 25 1970 that -- any changed factor that affects the issue

- of whether the flat editorial pound charge is an
- 2 appropriate device for promoting the broad
- 3 dissemination of periodicals?
- 4 A Well, I think the whole world has changed in
- 5 some sense. I mean, we've got a lot of testimony here
- about the situation that we're facing and the
- 7 alternatives that mailers have. I was tempted to say
- 8 that in 1984 we took the markup off the zone
- 9 differences. That made a difference then, but the
- 10 markup now isn't very large. But I think that
- 11 mailers' ability to respond to rates is much different
- 12 now from what it was in 1970.
- 13 Q Why would that be?
- 14 A Well, mailers are much more sophisticated.
- 15 Trucking systems are much more sophisticated. Mailer
- options for arranging their mail are much different.
- 17 The ability to plan and coordinate is much different.
- 18 The drop-ship software is a routine piece of software
- in printing facilities now. That didn't used to be
- 20 the case. There's trends going on, things like co-
- 21 mailing. Co-mailing is not just for big people.
- 22 Little people can do a very effective job of putting
- 23 together pieces and lowering Postal Service costs.
- 24 Q Excuse me. I would like to just focus you
- on the question which related to --

1	CHAIRMAN OMAS: Excuse me. Could you give
2	us an idea about how much longer you will need?
3	MR. BERGIN: I would hope to finish within
4	an hour or so, Mr. Chairman. It's hard to say. The
5	length of the examination depends upon the kinds of
6	answers one receives.
7	CHAIRMAN OMAS: All right. Well, why don't
8	we continue?
9	MR. BERGIN: Yes, Mr. Chairman.
10	CHAIRMAN OMAS: If you think you can in
11	about an hour, and if not, we'll break later on.
12	MR. BERGIN: Very good.
13	MR. KEEGAN: Mr. Chairman, the counsel for
14	McGraw Hill had just interrupted the witness's answer
15	I believe the witness was being entirely responsive to
16	the question and would request that he be allowed to
17	finish his answer.
18	CHAIRMAN OMAS: Mr. Mitchell.
19	THE WITNESS: I guess I was in the process
20	of being concerned about whether I was going on at
21	great length when I shouldn't. Your question didn't
22	relate to a particular interrogatory or anything that
23	I have focused specifically on. It seemed to be a
24	very general question about whether or not anything is
25	different now from what it was in 1970 that would

- affect the advocacy of the flat editorial rate, and I
- 2 guess I stepped backwards a little bit and was
- 3 beginning to think that the whole world is different,
- 4 but I'm not sure that I had a lot more to say that was
- 5 specific.
- I think the last line was something about
- 7 co-mailing being something very effective that mailers
- 8 can do. When mailers, you know, have a technological
- 9 option and are well positioned to perform some
- 10 functions that can save the Postal Service an awful
- lot of money, it's kind of a shame if we don't have a
- 12 rate structure which allows this to be done.
- BY MR. BERGIN:
- 14 Q As you know, there are substantial questions
- whether a substantial number of high-zone, smaller-
- 16 circulation periodicals will be able to take advantage
- of co-mailing certainly in the near future. There may
- 18 be many publications facing very large increases under
- 19 the proposed rates, notwithstanding that co-mailing
- 20 may be available to some. In the past, the Commission
- 21 has approved a flat editorial pound rate in order to
- 22 ensure that such high-zone mailers --
- MR. KEEGAN: Mr. Chairman, Mr. Bergin is
- testifying, it seems. Does he have a question?
- MR. BERGIN: Yes, I do.

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- 2 Q In order to ensure that the widespread
- 3 dissemination of editorial matter is not adversely
- 4 impacted by high transportation costs, I take it that,
- 5 in this regard, nothing has significantly changed
- 6 since then that would affect that policy, in your
- 7 view.
- 8 MR. KEEGAN: Mr. Chairman, I object. That
- 9 is not a question.
- 10 BY MR. BERGIN:
- 11 Q Is that correct?
- 12 A I think we have been moving steadily on a
- large number of fronts in a direction which suggests
- that the flat editorial rate is not having any effect.
- 15 It's not resulting in information being anymore
- widespread than it would be otherwise, and there is a
- 17 whole host of reasons why it's bad rate design to have
- 18 it the way it is. So I --
- 19 CHAIRMAN OMAS: Excuse me. May I ask both
- 20 counsel and the witness to be a little more concise,
- 21 succinct and precise, with the questions and the
- 22 answers? The chair would certainly appreciate that.
- 23 Thank you.
- MR. BERGIN: I'll certainly endeavor to do
- 25 so, Mr. Chairman.

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	1	BY	MR.	BERGIN
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- Q What changed factors give rise to your view
- 3 that the editorial pound charge is no longer
- 4 necessary?
- 5 A Well, I think my testimony discusses that at
- 6 great length, and I think my Appendix A, in
- 7 particular, points out the fact that no one would drop
- 8 a Zone 8 subscriber. We're talking about a marginal
- 9 printing cost here. We're talking about some
- 10 additional distribution, maybe some account
- 11 maintenance. That's not really a big issue relative
- 12 to the benefit of a subscriber.
- 13 O A changed circumstance?
- 14 A I didn't attempt to -- assess the situation
- 15 20 years ago. So in that particular regard, I'm not
- 16 guite sure, but I think we've also listed a
- 17 considerable number of other factors that are
- important. I think that things going on in the
- 19 industry, things mailers are doing, the kind of
- technology that's being used, the kind of options that
- 21 people have, the ability to react to rates.
- 22 Q Referring to your answer to ABM
- 23 Interrogatory No. 66, --
- 24 A Sixty-six?
- 25 Q Yes.

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- 2 Q Now this refers to your testimony that even
- 3 if zoning the editorial rate, eliminating the flat
- 4 editorial pound rate, did lead to an adverse effect on
- 5 Zone 8 subscribers if they were cut off, but,
- 6 nevertheless, you believe there is insufficient
- 7 justification for retaining the flat editorial pound
- 8 rate. Your justification is that, in your view, the
- 9 effect on cohesion of the nation would not be
- 10 significant. Is that a fair statement?
- 11 A That's what I said, yes.
- 12 Q You do not believe that periodicals today
- 13 play a lesser role in promoting cohesion in the nation
- 14 than they did before.
- 15 A Do I think they play a lesser role today? I
- 16 think the cohesion of the nation is affected by a very
- wide range of factors, including radio, television,
- the Internet, air travel, telephone, a whole string of
- 19 things. I think they have all moved in the direction
- 20 of increasing the cohesion of the nation. So I guess
- 21 if you look at dozens of cohesive forces, the
- 22 magnitude of the role that mail plays right now is
- 23 probably less, yes. I'm not saying it's unimportant,
- 24 and I'm not saying it's not real. I'm not saying that
- when a publication is distributed, people don't read

- it, or it doesn't have an effect, but your question
- was much broader than that.
- 3 Q Are you suggesting that the congressional
- 4 policy in favor of promoting the widespread
- 5 dissemination of periodicals is less important today
- 6 than it was in the past?
- 7 A Do we have a congressional policy that talks
- 8 about widespread dissemination of periodicals?
- 9 O The mandate in the Postal Reorganization Act
- 10 for bonding the nation together.
- 11 A I don't think that we are binding the nation
- together any less under our proposal than we are with
- the flat editorial rate, and I think we may be binding
- it together more. We've certainly got a more
- 15 effective set of rates.
- 16 Q The question in ABM Interrogatory 66 assumes
- 17 that as a result of the proposed rates, Zone 8
- 18 subscribers would be dropped.
- 19 A Question 66 is introduced with an if
- statement which says, if, in fact, this occurred, and
- 21 my testimony is that it will not. It says, if, in
- fact, this occurred, that I don't think the cohesion
- of the nation would be affected significantly, but I
- 24 don't believe it will occur, period.
- Q Are you saying that even if it did occur,

1.	that	high-zone	publications	would be	a forced	out	of

- business as a result of rate increases, or Zone 8
- 3 subscribers were dropped, that the nation is already
- 4 cohesive enough, and it wouldn't matter?
- 5 MR. KEEGAN: Mr. Chairman, I believe the
- 6 witness has answered that question twice now.
- 7 CHAIRMAN OMAS: Please continue in another
- 8 direction.
- 9 BY MR. BERGIN:
- 10 Q Referring you to your testimony at page 55,
- 11 you state periodicals mail is prepared using computers
- and commercially available software. In using such,
- inputs and constraints must be selected like sack
- 14 weight, pallet weight, bundle weight, and so forth.
- 15 You've introduced a variety of new factors that a
- 16 mailer would need to consider under your proposed rate
- 17 structure in terms of containers, sacks and pallets,
- and bundles, and new entry points. Is that correct?
- 19 A That's correct.
- 20 O Is my understanding correct that the lower
- the container presort level under your rate structure,
- the higher the bundle charge becomes?
- 23 A I think so. I would have to look back at my
- 24 rate schedule and compare some specific figures, but I
- 25 think that sounded right.

- 1 Q And yet while a lower presort level leads to
- a higher bundle charge, it also leads to a lower
- 3 container charge.
- 4 A I think you're pointing out to tradeoffs
- 5 among the various rate elements. I'm willing to
- 6 accept that you've summarized them properly without
- 7 going through specific numbers.
- 8 Q And a higher bundle presort level leads to a
- 9 higher bundle charge but a lower piece charge. Is
- 10 that fair?
- 11 A A higher bundle presort level. I had higher
- bundle presort levels here within each container
- 13 level. What was your specific comparison?
- 14 Q The higher bundle presort level leads to a
- 15 higher bundle charge but a lower piece charge.
- 16 A Higher presort level being more presorted?
- 17 Q Yes.
- 18 A Yes.
- 19 Q And yet it leads to a lower piece charge?
- 20 A Yes.
- 21 Q Again, tradeoffs between bundle costs and
- 22 piece costs?
- 23 A Yes. There's a number of tradeoffs like
- 24 that in this rate schedule.
- Q Also service tradeoffs?

1	A Well, if you were here for some of the
2	previous cross-examination, previous interrogatories
3	on this issue, you know that that's an important,
4	outstanding question. Mailers, in fact, do sometimes
5	see a service difference. It's not clear that it
6	ought to exist, and it's not even clear that it does
7	exist as much as some people think that it does, but
8	it is true that sometimes they see a difference.
9	Certainly, in drop shipping they see a difference, but
10	I thought you were maybe referring to the sack or the
11	container level.
12	Q Is it fair to say that pallets generally
13	provide faster delivery than sacks?
14	A I don't have any specific basis for saying
15	that. I can't provide testimony on what those levels
16	are.
17	Q If you accept that, if you accept my
18	representation that there is some testimony to that
19	effect, in your view, if two mailers are paying the
20	same amount for different levels of service, are they,
21	in effect, paying different rates? In other words,
22	the mailer who pays the same amount in order to get
23	less service is actually paying more than the mailer
24	who pays the same amount in order to get more service?
25	MR. KEEGAN: Mr. Chairman, I object to that

- question on the grounds that the witness is not an
- 2 expert in metaphysics.
- MR. BERGIN: This is an economic question,
- 4 Mr. Chairman.
- 5 CHAIRMAN OMAS: Would you be a little more
- 6 specific? I asked you earlier to try to be a little
- 7 more precise in your questioning and Mr. Mitchell to
- 8 be a little more succinct in his answers. You tend to
- 9 be rambling, and we lose sight of what direction
- 10 you're going in.
- 11 BY MR. BERGIN:
- 12 Q Mr. Mitchell, one of the rate-making factors
- 13 under the Postal Reorganization Act that the
- 14 Commission considers in setting rates is the relative
- value of mail to the recipient, considering the
- 16 service levels obtained. Is that correct?
- 17 MR. KEEGAN: Can counsel cite a specific
- 18 section of the statute for that proposition?
- MR. BERGIN: I'm referring to Section 3622
- 20 of the act.
- MR. KEEGAN: What part of that?
- BY MR. BERGIN:
- Q Part (b) (2). It stated, as a factor in
- 24 rate-making, "the value of mail service actually
- 25 provided for each class or type of mail service to

- both the sender and the recipient. The you familiar
- with that?
- 3 A I'm familiar with that section, and I
- 4 believe it is applied very generally at the subclass
- 5 level. I believe we have extreme difficulties
- 6 applying it at any level below the subclass because we
- 7 don't not know anything about the value that mailers
- 8 place on these things, and I think that this is one of
- 9 the reasons why our rate proposal is a substantial
- improvement, is because we give a set of signals to
- 11 mailers and allow them to consider the value that they
- receive as they choose among those alternatives.
- 13 Q My question is, how service generally is
- treated in rate-making. In other words, if a certain
- 15 category of mail is more costly but receives less
- 16 service, how should that be accounted for in the
- 17 rates?
- 18 MR. KEEGAN: Mr. Chairman, I object. That's
- 19 beyond the scope of the witness's testimony.
- MR. BERGIN: I think the witness has
- 21 testified as to the value of service, and I don't
- intend to prolong this avenue, but we do have
- 23 testimony regarding tradeoffs between service and
- 24 rates, and my question is how that should be reflected
- 25 in rate-making.

1	THE WITNESS: At the current time, the
2	Postal Service's service standards and our operating
3	standards don't differentiate between, let's say, one
4	sack and another sack or between a sack and a pallet.
5	So it's not clear that we even have some of these
6	service differences. If there are some in some
7	places, they ought to be fixed. I'm not prepared to
8	say my testimony doesn't propose any changes in the
9	way that's recognized except to give mailers some
10	control. I don't think I'm prepared to say anything
11	further on it.
12	(Pause.)
13	MR. BERGIN: Mr. Chairman, I believe I have
14	nothing further at this point.
15	Thank you, Mr. Mitchell.
16	CHAIRMAN OMAS: Thank you, Mr. Bergin.
17	Are there any other people wishing to cross-
18	examine Witness Mitchell?
19	MR. RUBIN: Yes. I have a brief question.
20	CHAIRMAN OMAS: Mr. Rubin.
21	CROSS-EXAMINATION
22	BY MR. RUBIN:
23	Q Mr. Mitchell, could you turn to your
24	response to McGraw Hill Interrogatory 29?

25

Α

Okay.

1	Q In Part B of the question you're asked for
2	the Zone 8 postage under current rates and proposed
3	rates, and you give one number in your response. Is
4	that for current rates or proposed rates?
5	A I have to tell you, in all honestly, I
6	reviewed this question the night before last very late
7	at night and reread it and thought about it, and there
8	is a slight problem, and it's the one that you
9	indicate. The 40.20 cents is under current rates, and
10	I noticed that the question does use the word
11	"proposed," but when I tried to figure out what the
12	question really meant under "proposed," I couldn't
13	figure it out. It can't be done. So that is a
14	current figure.
15	Q And you think you are not able to come up
16	with a number under the proposed rates.
17	A Well, if we started to do this for proposed,
18	I would have to make a whole string of assumptions
19	about pallet makeup and sack makeup and container and
20	entry point and so forth, and also it's shifted to
21	what, a one-pound piece? "Zone 8 postage under
22	current rates, including flat and proposed, with the
23	same relevant characteristics." It takes the <u>New</u>
24	Republic, and it shifts it to 100-percent editorial,
25	and it shifts it to one pound, and I thought, gee, the

- 1 comparisons here are going to be difficult, and I've
- 2 got to start making a whole string of assumptions that
- I have no basis for. So I thought anybody that wants
- 4 to do that can do it themselves. They can put
- 5 together the assumptions and ask what the results are,
- 6 so I didn't really try to do anything under the
- 7 proposed rates.
- 8 MR. RUBIN: Okay. That's all I have.
- 9 CHAIRMAN OMAS: Thank you, Mr. Rubin. Is
- 10 there anyone else? Mr. Keegan, would you like some
- 11 time with your witness?
- MR. KEEGAN: No, thank you, Mr. Chairman.
- 13 Time Warner, et al., has no follow-up.
- 14 CHAIRMAN OMAS: Okay. Mr. Mitchell, that
- 15 completes your testimony here today. We appreciate
- 16 your appearance and your contribution to the record.
- 17 You are excused.
- 18 THE WITNESS: Thank you.
- 19 (The witness was excused.)
- 20 CHAIRMAN OMAS: Before closing the record,
- 21 let us address additional designations. At this time,
- 22 I want to incorporate into our record additional
- 23 designated discovery responses. This includes both
- 24 designated institutional responses and designated
- responses of witnesses who previously appeared.

1374

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I have handed the reporter two copies of
 1
 2
      previously designated responses. This includes both
 3
      institutional responses of Time Warner, et al., and
      the responses of Witness Stralberg, designated by the
      American Postal Workers Union, AFL-CIO. I am also
 5
 6
      handing the reporter copies of the institutional
      responses to POIR No. 1, Question 2.
 7
                 I direct that this material be admitted into
 8
      the record and transcribed.
 9
                                 (The documents referred to,
10
                                 identified as Exhibit No. TW
11
                                 et al., TW et al.-T2-1, POIR
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## BEFORE THE POSTAL RATE COMMISSION WASHINGTON, DC 20268-0001

Complaint of Time Warner Inc. et al. Concerning Periodicals Rates

Docket No. C2004-1

DESIGNATION OF WRITTEN CROSS-EXAMINATION OF TIME WARNER et al. (TW et al.-)

<u>Party</u>

Interrogatory

McGraw-Hill Companies, Inc., The

MH/TVG-1 redirected to TW et al.

Etem W. William

Respectfully submitted,

Steven W. Williams

Secretary

## INTERROGATORY RESPONSES OF TIME WARNER INC, et al. DESIGNATED AS WRITTEN CROSS-EXAMINATION

Interrogatory
MH/TVG-1 redirected to TW et al.

Designating Parties McGraw-Hill

## Response of TV Guide Magazine Group, Inc. to MH/TVG - 1

**MH/TVG-1:** Referring to your response to Presiding Officer's Information Request No. 1, Question 2, that 98.79% of TV Guide copies are presently distributed on pallets, and that "[o]ver the past few months we have aggressively reduced our sacked mail, which has provided ... very little financial benefit to us," please explain fully (a) the reasons why less than 2% of TV Guide is sacked presently, (b) the reasons why TV Guide has "aggressively reduced ... sacked mail" in recent months, (c) how the usage of sacks by TV Guide has evolved over the past 10 years.

#### RESPONSE

- (a) TV Guide's penetration within the marketplace allows us to utilize direct 3-digit and ADC pallets, which gives over 98% palletization to over 300 SCF's. On average, we have fewer than 15,000 copies that are past zone 2.
- (b) We developed additional ADC pallets, which reduced labor at print sites and USPS facilities.
- (c) TV Guide continues to stay proactive in identifying mail that is costly to both TV Guide and the USPS, which has allowed us to reduce sacks when possible. When we do utilize sacks, we try to maximize copies within those sacks to keep the number of sacks to a minimum. We do not maintain a sack and pallet report that reflects sack counts on a monthly basis, because sacks are such a small percentage of our delivery.

# RECEIVED

## BEFORE THE POSTAL RATE COMMISSION WASHINGTON, D.C. 20268-0001

2004 JUL -7 P 1: 08

POSTAL RATE COMMISSION OFFICE OF THE SECRETARY

COMPLAINT OF TIME WARNER INC. et al. CONCERNING PERIODICALS RATES

Docket No. C2004-1

## DESIGNATION BY THE McGRAW-HILL COMPANIES OF INSTITUTIONAL INTERROGATORY RESPONSE FOR INCLUSION IN THE RECORD

The McGraw-Hill Companies, Inc., through its undersigned counsel, hereby designates the following institutional interrogatory response for inclusion in the record: MH/TVG-1.

> Timot 1201 apparence 7/30/04 Suite P.O War (20)tb€ C.

Т

## Response of TV Guide Magazine Group, Inc. to MH/TVG - 1

MH/TVG-1: Referring to your response to Presiding Officer's Information Request No. 1, Question 2, that 98.79% of TV Guide copies are presently distributed on pallets, and that "[o]ver the past few months we have aggressively reduced our sacked mail, which has provided ... very little financial benefit to us," please explain fully (a) the reasons why less than 2% of TV Guide is sacked presently, (b) the reasons why TV Guide has "aggressively reduced ... sacked mail" in recent months, (c) how the usage of sacks by TV Guide has evolved over the past 10 years.

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## BEFORE THE POSTAL RATE COMMISSION WASHINGTON, DC 20268-0001

Complaint of Time Warner Inc. et al. Concerning Periodicals Rates

Docket No. C2004-1

# DESIGNATION OF WRITTEN CROSS-EXAMINATION OF TW, CONDE NAST, NEWSWEEK, RDA, AND TV GUIDE

<u>Party</u>

**United States Postal Service** 

## Interrogatories

ABM/TW et al.-T3-2 redirected to TW et al.

MH/NW-1 redirected to TW et al. MH/RDA-1 redirected to TW et al. MH/TW-1 redirected to TW et al.

Respectfully submitted,

Steven W. Williams

Secretary

## INTERROGATORY RESPONSES OF TW, CONDE NAST, NEWSWEEK, RDA, AND TV GUIDE DESIGNATED AS WRITTEN CROSS-EXAMINATION

Interrogatory	<u>Designating Parties</u>
ABM/TW et alT3-2 redirected to TW et al.	USPS
MH/TW-1 redirected to TW et al.	USPS
MH/RDA-1 redirected to TW et al.	USPS
MH/NW-1 redirected to TW et al.	USPS

ABM/TW et al.-T3-2 In light of your testimony concerning changes in the communications media and elsewhere since 1917, and your conclusion that zoning the editorial pound rate will not "cause the country to be divided by these zones," please provide a statement by each of the complainants (that is, individual statements by each of the five complainants) setting forth (a) whether that complainant believes that Periodicals should continue to be granted a postal rate preference to reflect the educational, cultural, scientific, and informational value of Periodicals' editorial content and (b) if so, setting forth all of the reasons why. Each statement should include the names and titles of the person or persons whose input it reflects, including the original drafter and any others that provided input.

# RESPONSE OF TIME WARNER, CONDE NAST, NEWSWEEK, READER'S DIGEST, AND TV GUIDE

There is a clear distinction between Congress' establishment of an unzoned editorial rate and its later provision for considering the educational, cultural, scientific, and informational ("ECSI") value of Periodicals class mail. The unzoned editorial rate was enacted in 1917 when, after an intensive lobbying campaign led by big-city newspapers and magazines with national readerships, warning that zoned rates for periodicals might foster "sectionalizing tendencies," bring into being "a sectionalized press," divide the country into "sectional publishing zones in the East, Midwest and West" and, ultimately, transform it into "three distinct zones of thought and feeling," 1

<sup>&</sup>lt;sup>1</sup> See Docket No. R90-1, Rebuttal Testimony of Richard B. Kielbowicz on behalf of American Business Press (ABP-RT-3), at 10 (quoting objections of big city newspapers to zoned rates proposed in original version of the War Revenue Act of 1917); and Wayne E. Fuller, <u>The American Mail</u>, <u>Enlarger of the Common Life</u> (Chicago, Univ. of Chicago Press, 1972), p. 146 (same).

No candid account of the legislative history of periodicals rates in the 19th and the first half of the 20th centuries would deny that publishing industry lobbying, congressional fear of the power of the press to influence opinion, and the desire to use the Post Office "as a means of communication and of the dissemination of knowledge for a widely scattered population in a new country" all played important roles, or that the exact nature and relative importance of those roles is not entirely clear. With respect to the third of these factors, a careful and judicious postal historian has written:

This reason for low postage on all types of mail, but especially on newspapers and magazines, has been expressed countless times in postal documents. While one can conjecture that this may have been a very real purpose in an era of poor communications facilities, the exact form it took as an influence on postal rates is unknown.

Congress chose to introduce zoning in the rate for advertising in periodicals but to retain the existing unzoned rate for editorial matter.

Witness Gordon has explained that the world is a different place from what it was when that law was written. Today, periodical publications are but one of many avenues to disseminate information, and the unzoned editorial rate has far less significance than it did in 1917. As a result, our proposed rates include zoning of the entire weight of the publication and, if implemented, will facilitate reductions in Periodicals class costs.

The recognition of ECSI value in Periodicals Class mail is an entirely different matter. This provision, § 3622(b)(8), was added to the law in 1976 as one of the ratemaking factors that the Postal Rate Commission must consider when making a recommended decision:

(b) Upon receiving a request, the Commission shall make a
recommended decision on the request for changes in rates or
fees in accordance with the policies of this title and the
following factors

(8) the educational, cultural, scientific, and informational value to the recipient of mail matter. . . .

Neither the legislative history nor the ECSI provision itself suggests or hints that "educational, cultural, scientific, and informational value to the recipient of mail matter" describes a value that depends upon the distance such matter is transported by the Postal Service. Nor does any other provision of the law under which the Commission recommends rates state that an unzoned editorial rate is required or

Jane Kennedy, <u>United States Postal Rates</u>, 1845-1951 (doctoral dissertation, Columbia University, 1955), at 34 (preceding quotation is from the same source).

should receive favorable consideration, although elsewhere in the same legislation Congress required that rates for other categories of mail not vary with distance.<sup>2</sup> The absence of any necessary connection between the ECSI provision and the unzoned editorial rate is strongly reinforced by the conclusion of the court in *Mail Order Ass'n. of America v. United States Postal Service*, 2 F.3d 408, 436 (D.C. Cir. 1993) that § 3622(b)(8) provides no legal or policy justification for an unzoned editorial rate.

The educational, cultural, scientific, and informational value that periodical publications provide today is no less than when § 3622(b)(8) was enacted in 1976. That provision is still in effect, and ECSI remains a factor that the Commission must consider in the exercise of its ratemaking authority. The sentiment of Congress regarding this policy has not changed and is reiterated in the postal reform legislation that is currently moving through both houses (S 2468 and HR 4341). It is obvious that Congress does not intend to alter the policy of recognizing the ECSI value of Periodicals class mail when setting postal rates.

We agree with the past and present judgment of Congress that Periodicals class mail should receive a rate preference in recognition of its educational, cultural, scientific, and informational value. The rates and the classification structure we propose would not diminish the recognition that the Commission has accorded to the ECSI value of Periodicals and, in fact, recognizes ECSI hrough both a per-piece and a per-pound discount for editorial content. Clearly, our proposal reflects a belief that ECSI remains an appropriate factor to be considered in the establishment of Periodicals class rates.

<sup>&</sup>lt;sup>2</sup> E.g., 39 U.S.C § 3683 ("Uniform rate for books; films; other materials"); and § 3623(d) (requiring "one or more classes of mail for the transmission of letters sealed against inspection," and that "the rate for each such class shall be uniform throughout the United States").

This statement was drafted by James O'Brien, Director of Distribution & Postal Affairs, Time Incorporated, assisted by and in consultation with:

Michael J. Clayton, Senior Vice President, Operations, T.V. Guide Magazine Group, Inc.

Timothy L. Keegan, Burzio & McLaughlin, Counsel for Time Warner Inc.

Alice Kijak, Vice President, Global Operations Shared Services, The Readers Digest Association, Inc.

Howard Schwartz, Executive Director of Distribution Sourcing & Postal Affairs, Advance Magazine Publishers Inc.

Jack Widener, Director of Distribution, Newsweek, Inc.

### Response of Time Warner Inc. to MH/TW-1

**MH/TW-1:** Referring to Table TW-1 of the response of witness Stralberg to ABM/TW et al. -T1-3 (redirected), (a) please explain fully the factors that give rise to the projected increase in postage for *Time for Kids* under the proposed rate structure, and (b) please specify what changes, if any, would be made by Time Warner to alleviate such increase if the proposed rate structure were adopted.

#### RESPONSE

- (a) Time for Kids is mailed to teachers and their students. As a result, each individual classroom shipment is prepared as a firm bundle. The bundle charges contained in the proposed rate structure cause the majority of the increase. The balance of the rate increase is the result of limited drop shipping.
- (b) If the proposed rate structure were adopted, *Time for Kids* would attempt to improve its palletization levels and increase drop shipping. To improve palletization, we would attempt to co-palletize with other publications. This could result in a potential schedule change, depending upon the co-palletization schedule. In addition, we might need to change the printing location because our current printer does not offer co-palletization in the location that produces *Time for Kids*. Following co-palletization, *Time For Kids* would expand its drop shipping through pool shipping. It is our assumption that a schedule change would be required to make these improvements.

## Response of The Reader's Digest Association, Inc. to MH/RD-1

**MH/RD-1**: Referring to your response to Presiding Officer's Information Request No. 1.Question 2:

- (a) Please explain fully what you mean by "[i]mprov[ing] system capabilities at the fulfillment house to reduce the number of mailstreams:"
- (b) Please explain fully what you mean by "expand[ing] mail-line functionality to reduce postal sacks while simultaneously expanding advertising options," and explain

the nature and extent of the capital investments that you contemplate pursuing with printers in order to achieve those ends;

- (c) Please explain fully what you mean by "[m]odify[ing] multiple periodical closing schedules ... in order to optimize distribution objectives;"
- (d) Please explain fully what you mean by "[a]nalyz[ing] paper basis weight purchasing options to favorably impact dropship incentives."

#### **RESPONSE**

- (a) Improving system capabilities refers to the investigation, evaluation, and implementation of software enhancements to merge mail streams.
- (b) Expanding mail-line functionality refers to the investigation, evaluation, and implementation of upgrading: adding a controller, imaging heads, hoppers, and conveyors to the mail-line. Capital investments are dependent on the degree of projected cost-based benefits versus equipment costs and depreciation.
- (c) Modifying multiple periodical closing schedules refers to the adjustment and alignment of multiple periodicals' milestones and due dates (i.e. ad/edit close dates, name selection, newsstand on-sale dates, etc.) such that co-mailing and co-palletization opportunities are optimized.
- (d) Analyzing paper basis weight purchasing options refers to evaluating the impact of increasing or decreasing the current basis weight, depending on

# Response of The Reader's Digest Association, Inc. to MH/RD-1

the projected cost-based benefits, freight charges, and subscriber/customer impact.

## Response of Newsweek to MH/NW-1

MH/NW-1: Referring to your statement on page 2 of your response to Presiding Officer's Information Request No. 1, Question 2, that there is little incentive under the current rate structure to switch from sacks to pallets, please explain fully the reasons why less than 1% of Newsweek is sacked presently, and how the usage of sacks by Newsweek has evolved over the past 10 years.

#### **RESPONSE**

Newsweek has made a conscious effort to minimize the number of sacks that we produce in an effort to streamline the manufacturing operation. Over the past 10 years there has been a slight decrease in the number of sacks.

## BEFORE THE POSTAL RATE COMMISSION WASHINGTON, DC 20268-0001

Complaint of Time Warner Inc. et al. Concerning Periodicals Rates

Docket No. C2004-1

DESIGNATION OF WRITTEN CROSS-EXAMINATION
OF TW, CONDE NAST, NEWSWEEK, RDA, AND TV GUIDE
WITNESS HALSTEIN STRALBERG
(TW et al.-T-2)

<u>Party</u>

American Postal Workers Union, AFL-CIO

**Interrogatories** 

APWU/TW et al.-T2-1

Respectfully submitted,

Steven W. Williams

Secretary

## INTERROGATORY RESPONSES OF TW, CONDE NAST, NEWSWEEK, RDA, AND TV GUIDE WITNESS HALSTEIN STRALBERG (T-2) DESIGNATED AS WRITTEN CROSS-EXAMINATION

Interrogatory
APWU/TW et al.-T2-1

Designating Parties
APWU

## Response of Witness Stralberg to APWU/TW et al.-T2-1

## APWU/TW et al.-T2-1

On pages 17 and 18 of your testimony, you discuss the reasons for the development of LR-I-332 and your participation in that process. The PRC's rules for complaints (§3001.83 (c)) require that all complaints include copies of all correspondence or written communications between the complainant or his/her agent and the Postal Service which relate to the subject matter of the complaint. Please provide all written correspondence between the parties of this complaint and the Postal Service related to Periodicals cost and rate issues of which you are aware.

#### **RESPONSE**

I am neither a complainant nor a representative of any complainant. Nor am I aware of any written communications between the complainants and the Postal Service which relate to the subject matter of the complaint.

### POIR 1, QUESTION 2

TW et al.-T-1, at page 17, in discussing various mailing-related practices states: "It is not reasonable to expect publishers, or printers, or anyone else to consider costs that do not affect their bank accounts." Please describe, and quantify to the extent possible, how the proposed rate schedule might alter the mailing profiles of (a) Sports Illustrated for Kids; (b) Reader's Digest (the magazine); (c) Vogue; (d) TV Guide; and (e) Newsweek. Please fully explain any assumptions underlying your descriptions.

#### RESPONSE OF TIME WARNER INC.

- A) Sports Illustrated for Kids (SIFK) would most likely alter its mailing profile as follows if the proposed rate schedule were implemented:
  - Today's rate structure does not provide an incentive for mailers to maximize drop shipping, since only a portion of the magazine's pound rate is zone based. If the pound rate were zoned for the entire weight of the magazine, SIFK would expand its number of entry points. Today, its main file is distributed through the Quad Graphics pool to 194 entry points. If the proposed rates were implemented, Time Inc. and Quad Graphics would perform an entry point analysis to determine if additional entry points could be opened. This analysis would focus on the differential between the rate reduction that could be achieved by going to any additional entry points and the increased transportation costs that would be incurred in doing so. If the analysis yields a net savings, additional entries will be opened.
  - In Docket No. R2000-1, James O'Brien submitted testimony on behalf of the Alliance of Nonprofit Mailers, American Business Media, Coalition of

Religious Press Associations, Dow Jones & Company, Inc; The McGraw-Hill Companies, Inc; the National Newspaper Association, and Time Warner Inc. In this testimony he described the conclusions of a Mailing Industry Task Force (MITF). Two of the MITF's conclusions relate to presort parameters and the way that mailers prepare their products, namely Issue 2: Optimization of containerization can help reduce costs, and Issue 15: The Periodicals rate structure should be reviewed to ensure that it is consistent with the overall Periodicals processing strategy and induces appropriate mailer behavior.¹ SIFK would reconfigure its presort parameters to increase the number of pallets and reduce the number of sacks it deposits into the mail system. These parameters reside within the postal sortation system at Time Customer Service. The exact changes in the parameters would be determined by a computer analysis of the comparative effects of the universe of possible individual changes to minimum bundle sizes and pallet weights.

3) Under the existing rate structure, SIFK does not participate in co-mailing and drop shipping of its supplemental mailings, because it is not cost effective. If the proposed rates were implemented, SIFK would co-mail its

Docket No. R2000-1, Direct Testimony of James O'Brien On Behalf Of Alliance of Nonprofit Mailers, American Business Media, Coalition of Religious Press Associations, Dow Jones & Company, Inc., Magazine Publishers of America, Inc., The McGraw-Hill Companies, Inc., National Newspaper Association and Time Warner Inc. (TW-T-2), Tr. 24/11173-74 (pp. 5-6), 11189 (p. 21).

## Response of Time Warner Inc. to POIR No. 1, Question 2

supplemental mailings to reduce sacks, improve presort, and shift as many of these copies as possible from a plant entry to a remote entry closer to the destination.

4) For the reasons cited in item #2 above, SIFK would also investigate the potential to co-mail its main file run to reduce sacks, improve presort, and increase drop shipping.

#### POIR 1, QUESTION 2

TW et al.-T-1, at page 17, in discussing various mailing-related practices states: "It is not reasonable to expect publishers, or printers, or anyone else to consider costs that do not affect their bank accounts." Please describe, and quantify to the extent possible, how the proposed rate schedule might alter the mailing profiles of (a) Sports Illustrated for Kids; (b) Reader's Digest (the magazine); (c) Vogue; (d) TV Guide; and (e) Newsweek. Please fully explain any assumptions underlying your descriptions.

### RESPONSE OF CONDE NAST

It is our belief that the proposed rate schedule would allow us to initiate comailing of Vogue's supplemental copy mailings. These mailings are currently mailed by themselves ( no comailing currently performed as we do for Vogue's mainfile copies ) and are all entered at the printers mailing facility in Flora II.

Our supplemental mailings are our least sophisticated mail as they are not drop shipped, not carrier routed and much of the mail is prepared in sacks.

The rate incentives offered by the proposed rates would allow us to convert these smaller mailings into something more comparable to the characteristics of our large monthly mailing of Vogues mainfile copies.

This would result in more pallets, fewer sacks, mail entered much closer to destination at lower cost. This would also result in better service to our newest subscribers.

Though the question asked pertained to only Vogue the same response could be given for almost all of our consumer magazine titles.

### POIR 1, QUESTION 2

TW et al.-T-1, at page 17, in discussing various mailing-related practices states: "It is not reasonable to expect publishers, or printers, or anyone else to consider costs that do not affect their bank accounts." Please describe, and quantify to the extent possible, how the proposed rate schedule might alter the mailing profiles of (a) Sports Illustrated for Kids; (b) Reader's Digest (the magazine); (c) Vogue; (d) TV Guide; and (e) Newsweek. Please fully explain any assumptions underlying your descriptions.

### RESPONSE OF NEWSWEEK, INC.

Newsweek would look at several areas to alter our mailing profiles:

## Point of Entry

Though impossible to estimate the quantity at this time, additional entry points would be opened for several reasons.

First, as a result of the total weight of the magazine being based on zoned rates, additional reductions in cost would be realized the deeper the magazines are entered into the postal delivery network.

Secondly, the per pallet and sack costs are reduced when they are entered into the facility that processes that pallet or sack.. An example would be a SCF pallet entered into its DSCF.

Together these reductions in cost would be used to offset the additional truck cost to deliver the magazines to the new entries which allows us to then claim the destination entry pallet and SCF piece discounts.

## Number and Type of Containers

We believe we would realize a reduction in the number of sacks and pallets and more mail being delivered directly to the postal facility that processes it.

Since each sack or pallet used would have a cost assigned to it, our goal would be to reduce as many sacks and pallets as possible and make the lowest cost sacks and pallets possible. The current rate structure offers little incentive to do this.

As an example, we can now can drop an SCF pallet into an ADC with little negative cost impact.. Under the proposed rates we would pay more for that SCF pallet to be dropped at that ADC. As a result we would examine the possibilities of either trucking that SCF pallet to the DSCF or eliminating the SCF pallet, and making an DADC pallet and continuing to drop at that ADC. These rates give the publisher incentive to make up and deposit magazines according to how and where the Postal Service processes it.

Even though less than 1 % of Newsweek is sacked we would try to find ways to eliminate those remaining sacks. As stated above there is presently little incentive to do this but under the proposed rates the cost to use sacks will be expensive when compared to pallets.

## Additional Zip Plus Four Coded Addresses

As a result of the reduction in the carrier route rate we would try to increase the number of copies that qualify for this rate. Since very few addresses can be carrier route coded without a zip plus four code, our first step would be to improve the quality of the address so that a zip plus four code can be appended. This would

## Response of Newsweek, Inc. to POIR No. 1, Question 2

also have a positive effect on first class and standard as these addresses are used to send out invoices, promotions and renewals.

### Number of Mail Streams

There are times when we segment our mail list to meet the needs of our circulation group or advertisers. These are usually small quantities that will pay more postage under the proposed rates. Our goal would be to minimize any segmentation of the mail stream by reviewing those programs, and using manufacturing technology to maintain a single mail stream as much as possible.

In conclusion, this new rate structure gives publishers incentives to examine their mail preparation in great detail. The result being more magazines will be prepared in the most efficient manner for the Postal Service to handle, and more will be delivered directly to the facility where they should be processed.

## POIR 1, QUESTION 2

TW et al.-T-1, at page 17, in discussing various mailing-related practices states: "It is not reasonable to expect publishers, or printers, or anyone else to consider costs that do not affect their bank accounts." Please describe, and quantify to the extent possible, how the proposed rate schedule might alter the mailing profiles of (a) Sports Illustrated for Kids; (b) Reader's Digest (the magazine); (c) Vogue; (d) TV Guide; and (e) Newsweek. Please fully explain any assumptions underlying your descriptions.

### RESPONSE OF READER'S DIGEST ASSOCIATION, INC.

Any modification in rates would cause a prudent business to review every aspect of its operational business model in order to optimize results. This is particularly so with respect to the proposed rate schedule, where postal processes have a direct correlation to postal rates charged. The following action plans would be instituted not only for Reader's Digest magazine but also for all of the 17 other Periodicals titles currently published by RDA:

- Optimize drop-ship program. Coordinate activities between the fulfillment house, printer, and third-party logistics provider to enhance the drop-ship program, recognizing zoned editorial incentives. Open additional SCF entry points where appropriate. Depending on size of incentives, DDU delivery may be possible.
- Improve system capabilities at the fulfillment house to reduce the number of mail streams, thereby improving sortation levels, increasing palletization, and reducing postal sacks.

## Response of Reader's Digest Association, Inc. to POIR No. 1, Question 2

- Accelerate a co-palletization program to encompass all Periodicals titles in an effort to further eliminate postal sacks and maximize drop-ship opportunities.
- Partner with printers to develop capital investment strategies to expand mail-line functionality to reduce postal sacks while simultaneously expanding advertising options.
- Expand co-mailing operations. Modify multiple periodical closing schedules
   where appropriate in order to optimize distribution objectives.
- Analyze paper basis weight purchasing options to favorably impact dropship incentives.

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## Response of TV Guide Magazine Group, Inc. to POIR No. 1, Question 2

### POIR 1, QUESTION 2

TW et al.-T-1, at page 17, in discussing various mailing-related practices states: "It is not reasonable to expect publishers, or printers, or anyone else to consider costs that do not affect their bank accounts." Please describe, and quantify to the extent possible, how the proposed rate schedule might alter the mailing profiles of (a) Sports Illustrated for Kids; (b) Reader's Digest (the magazine); (c) Vogue; (d) TV Guide; and (e) Newsweek. Please fully explain any assumptions underlying your descriptions.

## RESPONSE OF TV GUIDE MAGAZINE GROUP, INC.

- In the current environment it is not cost effective for <u>TV Guide</u> to go directly to the DDUs. DDU delivery would reduce our current average rate of .1583 cents per copy by only an estimated .022 cents. Our cost for this additional DDU delivery would far outweigh the benefits. Currently, we distribute 98.79% of our 6,601,000 copies on pallets, of which 5,853,000 go directly to 228 SCFs. In the new proposed environment we would get a deeper discount for DDU delivery, which would allow us to deliver the pallets directly to the DDU.
- Over the past few months we have aggressively reduced our sacked mail, which has provided a substantial benefit to the Postal Service but very little financial benefit to us in return. The current rate structure provides little incentive to reduce sacks, even though it would give relief to USPS. In the new proposed changes we would see an incentive to reduce sacks.

1	CHAIRMAN OMAS: Are there any additional
2	designations of institutional responses?
3	MR. KEEGAN: Mr. Chairman, this is not an
4	additional designation, but we do have one correction.
5	CHAIRMAN OMAS: Would you introduce yourself
6	for the record, please?
7	MR. TABBITA: Phillip Tabbita for the
8	American Postal Workers Union. I want to make sure,
9	Mr. Chairman, that APWU-TW-ET ALT1-4 and 5 are
10	designated. They were received yesterday.
11	CHAIRMAN OMAS: Okay.
12	MR. TABBITA: And it prompted a follow-up
13	conversation with Mr. Keegan that I would like to get
14	on the record as well, and I think we can do that
15	through a stipulation or a confirmation orally. On
16	page 5 of T1-4, there is a statement concerning Mr.
17	Potter and later a statement concerning Ms. Bizota,
18	indicating that the Postal Service does not view
19	complaints favorably. And I questioned Mr. Keegan
20	about that because it wasn't my observation of the
21	Postal Service as hostile to complaints; in fact, they
22	prefer to get complaints and resolve them. So I
23	wanted a clarification that this refers only to the
24	formal filing of a complaint here before the Postal

Rate Commission, and Mr. Keegan confirmed that.

25

1	CHAIRMAN OMAS: Thank you.
2	MR. KEEGAN: Mr. Chairman, I do so confirm,
3	and we will so stipulate.
4	CHAIRMAN OMAS: All right. Thank you, Mr.
5	Keegan. Thank you, sir. Would you hand those to the
6	reporter?
7	Mr. Keegan, do you still have something you
8	want to
9	MR. KEEGAN: Yes, Mr. Chairman. In the
10	institutional response to ABM/2W-ET ALT3-2
11	redirected from Witness Gordon, on page 3 there was a
12	typographical error. Four lines from the bottom, the
13	word "through" is missing its opening T, and I have
14	with me two corrected pages which I would ask be
15	incorporated into the transcript.
16	CHAIRMAN OMAS: Without objection. That
17	material is received into evidence and is to be
18	transcribed into the record.
19	(The documents referred to,
20	identified as Exhibit No.
21	APWU/TW et alT1-4, APWU/TW
22	et alT1-5, ABM/TW et al
23	T3-2, was received in
24	evidence.)

**APWU/TW et al.-T1-4.** To the extent that you cannot answer any part of this inquiry, please refer it to someone who can. Please refer to your response to APWU/TW et al.-T1-2.

- a). Can we assume that none of the complainants in this case had any written communications from or to Postal Service officials concerning subjects raised in this complaint, whether or not the correspondence was in the form of a formal complaint? If not, please provide copies of the correspondence.
- b) You provide a general description of the type of forums in which various complainants have participated and where discussions of issues raised in this complaint may have been raised. You suggest that these forums are a matter of public record. Other than Commission proceedings, please provide a list of all forums in the last five years at which any of the complainants have raised the subjects of this complaint. For each, provide copies of any agendas, minutes, presentations, etc. or provide citations to such documents and provide the names of complainants and postal officials in attendance.
- c) Please provide a list of any private meetings any complainant may have had with postal officials in the last five years during which issues raised in this complaint were discussed even if the issues were not raised as a formal complaint, but perhaps raised as a matter of rate design or product redesign. For each meeting, provide the date, people in attendance, the issues discussed relevant to this complaint, any agreements or understandings reached including agreements to study issues or continue to discuss issues. If the meetings generated written documents relevant to the issues in this complaint, provide copies of the documents.

#### RESPONSE

A) Your question asks about "any written communications from or to Postal Service officials concerning subjects raised in this complaint" (emphasis supplied). That formulation could be construed so broadly as to take in virtually every aspect of Periodicals rates and classifications, costing methodology, and rate design, and as to extend indefinitely into the past. So construed, it might encompass, for example, nearly every communication between Time Inc. management and Postal Service management since the passage of Reorganization in 1970.

For the purposes of this response, we will construe your question as seeking information about "correspondence or written communications between the complainant[s]... and the Postal Service... which relate to the subject matter of the complaint" within the meaning of section 83(c) of the rules of practice, and we will assume that the term "subject matter of the complaint" in rule 83(c) includes both the jurisdictional basis for this proceeding--i.e., the failures of the current rates, adopted in R2001-1, to adequately conform to the policies of the Act, such that Commission jurisdiction over this complaint lies under § 3662 of the Act-- and the substantive gravaman of the complaint-i.e., the position that what has been variously described as "cost-based rates," "bottom-up pricing," a "rate grid," or "cost-based rate incentives for more efficient mailer practices" are necessary to the achievement of the fundamental objectives and policies of the Act.

So construed, the answer to subpart a) is that none of the complainants has had any such written communications or correspondence.

b) Your question asks about "forums in the last five years at which any of the complainants have raised the subjects of this complaint." For purposes of this answer, we will construe the words "the subjects of this complaint" as synonymous with the words "subjects raised in this complaint" in subpart a).

Yet that limitation by itself is insufficient to bring subpart b) within a manageable compass. For example, Time Warner's testimony and briefs in every omnibus postal rate case since at least Docket No. R87-1 have expressed essentially the same general views as are expressed in the complaint concerning the need for cost-based rates to provide mailers with incentives for more efficient mailing practices. Mr. O'Brien is the Director of

Distribution and Postal Affairs for Time Incorporated. His advocacy of "costbased rates," "bottom-up pricing," a "rate grid," "rate incentives for more efficient mailing practices," etc., is probably what he is most identified with in the mailing community. He has espoused that position on Time Warner's behalf in formal written and oral testimony to this Commission and to the President's Commission on the Postal Service. 1 But he has also espoused it informally many times and in various settings over the past several years, during which time he has served as a member of the joint USPS/Industry Periodicals Operations Review Team and the MTAC (Mailers Technical Advisory Committee) Package Integrity Task Force, as Chairman of the Postal Committee for the Magazine Publishers of America, and as Chairman of the Postal Policy Committee and a member of the Executive Committee and Board of Directors of PostCom, and has "visited numerous printing plants, lettershops, freight forwarders and consolidators, U.S. Postal Service facilities, foreign posts, and Postal Service competitors, such as Federal Express."2

We have therefore construed subpart b) as requesting information regarding either formal or substantial statements by complainants in forums where Postal Service personnel were present rather than as extending to all casual or impromptu comments or discussions that may have occurred in public forums where Postal Service personnel may have been present.

Docket No. R2000-1, Direct Testimony of James O'Brien on Behalf of Alliance of Nonprofit Mailers, American Business Media, Coalition of Religious Press Associations, Dow Jones & Company, Inc., Magazine Publishers of America, Inc., The McGraw-Hill Companies, Inc., National Newspaper Association, and Time Warner Inc. (TW-T-2) (May 22, 2000), Tr. 24/11166 at 11190-94; Testimony of James R. O'Brien, Director, Distribution & Postal Affairs, TIME INC., Before the President's Commission on the United States Postal Service (May 28, 2003).

<sup>&</sup>lt;sup>2</sup> Docket No. R2000-1, Direct Testimony of James O'Brien (TW-T-2), Tr. 24/11169.

The following statements come within the terms of subpart b), so construed and limited:

- Meeting at USPS Headquarters, "Product Redesign--Cost Based Rates," June 25, 2003. James R. O'Brien gave one of several presentations on "Examples of How Cost Based Rates Might Work" and was on a discussion panel on "Periodicals Class Issues." Also present were Nick Baranca, Don O'Hara, and Cheryl Beller of the U.S. Postal Service. The agenda for the meeting is Attachment A to this response.
- Testimony of James R. O'Brien, Director, Distribution & Postal Affairs,
   TIME INC., Before the President's Commission on the United States
   Postal Service (May 28, 2003), available at
   <a href="http://www.treas.gov/offices/domestic-finance/usps/meetings.html">http://www.treas.gov/offices/domestic-finance/usps/meetings.html</a>.>
- c) Your question asks about meetings "during which issues raised in this complaint were discussed." For the purpose of this response, we construe the words "issues raised in this complaint" as synonymous with the words "subjects raised in this complaint" in subpart a). So construed, the following meetings come within the terms of subpart c):
  - James R. O'Brien of Time Warner had two meetings with Postmaster General Potter, on December 3 and 17, 2003. At both meetings, Mr.
     O'Brien and Mr. Potter were the only people in attendance.
    - On December 3, Mr. O'Brien informed Mr. Potter that Time Warner Inc. (Time Warner) was considering filing a complaint case concerning Periodicals rates, briefly outlined the logic behind the case, and

indicated that Time Warner had not yet made a final decision on whether to file the complaint. The meeting was intended as a professional courtesy to the Postal Service.

On December 17, Mr. O'Brien informed Mr. Potter that Time Warner et al. had decided to file a complaint case regarding the Periodicals class rate structure. He indicated that the complaint was not intended as hostile toward the Postal Service but was being undertaken in the hope of controlling Periodicals class costs and providing the incentive for mailers to change their behavior. Mr. Potter replied that he appreciated being informed of the complainants' intentions and that, while the Postal Service generally does not view complaints favorably, there was nothing that the Postal Service could do to stop the complainants from filing the complaint.

- On December 17, 2003, Mr. O'Brien also had a meeting with Postal Service Chief Marketing Officer Anita Bizzotto. They were the only two people in attendance. Mr. O'Brien informed Ms. Bizzotto of the complainants' intention to file a complaint case. Ms. Bizzotto reiterated Mr. Potter's sentiments regarding the Postal Service's general dislike for complaint cases and appreciation for being informed of the complainants' intentions.
- On December 16, 1998, James R. O'Brien met with Ashley Lyons,
  Douglas Madison, Donald O'Hara, and Altaf Tafique of the Postal
  Service. Mr. O'Brien presented the initial draft of an experimental
  Periodicals class rate structure that he referred to as a "rate grid"
  (Attachment B to this response). He expressed the view that such a

rate structure was necessary because the existing rates in many cases lacked a strong correlation to Postal Service costs. He gave as an example a carrier route bundle on a 5-digit pallet versus the same bundle on an SCF pallet, with both pallets being entered at the destination SCF. Although the two bundles would receive vastly different mail processing with significantly different associated costs, they both paid the same postage under the existing rate structure. Mr. O'Brien stated that the proposed rate grid would recognize these cost differences in the rate structure and provide the incentive for mailers to prepare more efficient mail. At the end of the meeting, the Postal Service representatives indicated that they would review the structure.

# Attachment A to Institutional Response of Time Warner et al. to APWU/TW et al.-T1-4

#### PRODUCT REDESIGN - COST BASED RATES

June 25, 2003 - 10:30 AM - 4:00 PM, Ben Franklin Room - 475 L'Enfant Plaza SW, WASH DC

#### Meeting Agenda

10:30-10:45

**USPS Vision: Nick Barranca** 

10:45-11:00

Meeting Goals and Ground Rules: Bob O'Brien

11:00-2:00 (Working Lunch)

Presentations/Examples of How Cost Based Rates Might Work:

Presenters: Jim O'Brien, Don O'Hara, Val Scansaroli, Joe Lubenow, Peter

Moore

Discussion: All

10:30-10:45

Initiatives/concepts that enable Cost Based Rate

Co-palletization: Brad Nathan

Co-mailing: Joe Schick

• Merging of Standard and Periodical flats: Joe Lubenow

2:30-3:00

Discussion of Standard Mail Issues:

Leader: Anita Pursley

Standard Mail Representatives: Martin Bernstein, Jerry Cerasale, Gene Del Polito, Nancy Fischman, Vince Giuliano, Brad Nathan, Joe Schick

• The State of the Class as seen by the Industry representatives

3:00-3:30

Discussion of Periodical Class Issues

Leader: Val Scansaroli

Periodicals Representatives: Rita Cohen, Joyce McGarvey, Jim O'Brien, David Schaefer, Howard Schwartz, David Straus

• The State of the Class as seen by the Industry representatives

3:30-4:00

Wrap-up and Next Steps

# Attachment B to Institutional Response to APWU/TW et al.-T1-4 PERIODICALS CLASS EXPERIMENTAL RATE STRUCTURE (DEC. 16, 1998) NEW RATES xls

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NOTE: ALL PIECE RATES ARE SUBJECT TO THE EXISTING EDITORIAL PIECE DISCOUNT FORMAT FOR ADVERTISING AND EDITORIAL WEIGHT REMAINS THE SAME AS TODAY.

**APWU/TW** et al.-T1-5. Please refer to your answer to APWU/TW et al.-T1-1. §3001.82 states that only complaints which raise an issue concerning whether or not rates or services contravene the policies of the Act shall be entertained in a complaint docket. Is it your testimony that current rates contravene the policies of the Act? Does your testimony fully describe all the ways in which the complainants believe the current rates contravene the policies of the Act? If, as the complainants' rate design witness, you are unable to fully speak to this issue please refer the question to the person(s) who can.

#### **RESPONSE**

The ways in which complainants believe the current rates contravene the policies of the Act are stated in Docket No. C2004-1, Complaint Of Time Warner Inc., Condé Nast Publications, A Division Of Advance Magazine Publishers Inc., Newsweek, Inc., The Reader's Digest Association, Inc. and TV Guide Magazine Group, Inc., Concerning Periodicals Rates, filed January 12, 2004. The jurisdictional sufficiency of complainants' statement of issues was addressed in Commission Order No. 1399, Order on Periodicals Rate Complaint, March 26, 2004, at 11: "In the Commission's view, they have provided, throughout their extensive filing, a full and complete statement of their grounds, including specific reference to the postal rates involved and the policies to which it is claimed they do not conform."

# Response of Time Warner, Condé Nast, Newsweek, Reader's Digest, and TV Guide to ABM/TW et al.-T3-2, Redirected from Witness Gordon

should receive favorable consideration, although elsewhere in the same legislation Congress required that rates for other categories of mail not vary with distance.<sup>2</sup> The absence of any necessary connection between the ECSI provision and the unzoned editorial rate is strongly reinforced by the conclusion of the court in *Mail Order Ass'n. of America v. United States Postal Service*, 2 F.3d 408, 436 (D.C. Cir. 1993) that § 3622(b)(8) provides no legal or policy justification for an unzoned editorial rate.

The educational, cultural, scientific, and informational value that periodical publications provide today is no less than when § 3622(b)(8) was enacted in 1976. That provision is still in effect, and ECSI remains a factor that the Commission must consider in the exercise of its ratemaking authority. The sentiment of Congress regarding this policy has not changed and is reiterated in the postal reform legislation that is currently moving through both houses (S 2468 and HR 4341). It is obvious that Congress does not intend to alter the policy of recognizing the ECSI value of Periodicals class mail when setting postal rates.

We agree with the past and present judgment of Congress that Periodicals class mail should receive a rate preference in recognition of its educational, cultural, scientific, and informational value. The rates and the classification structure we propose would not diminish the recognition that the Commission has accorded to the ECSI value of Periodicals and, in fact, recognizes ECSI hrough both a per-piece and a per-pound discount for editorial content. Clearly, our proposal reflects a belief that ECSI remains an appropriate factor to be considered in the establishment of Periodicals class rates.

<sup>&</sup>lt;sup>2</sup> E.g., 39 U.S.C § 3683 ("Uniform rate for books; films; other materials"); and § 3623(d) (requiring "one or more classes of mail for the transmission of letters sealed against inspection," and that "the rate for each such class shall be uniform throughout the United States").

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                  CHAIRMAN OMAS: There being no further
       business today, this hearing is adjourned. Thank you
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       for your consideration.
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                  (Whereupon, at 12:32 p.m., the hearing was
       adjourned.)
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#### REPORTER'S CERTIFICATE

DOCKET NO.:

C2004-1

CASE TITLE:

Complaint of Time Warner, Inc., et al.

HEARING DATE:

July 13, 2004

LOCATION:

Washington, D.C.

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the Postal Rate Commission.

Date: July 13, 2004

Mason Edwards Official Reporter

Heritage Reporting Corporation

Suite 600

1220 L Street, N.W.

Washington, D.C. 20005-4018